# The Chinese Economy after the Sixteenth Party Congress

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#### A Preview

- The Chinese Economy Today
- The Economic Development and Reform Agenda— Building a Moderately Well-Off (Xiaokang) Society by 2020
- The Impact of SARS

#### The Chinese Economy Today (1)

- East Asia is the fastest-growing region in the world over the past two decades, the East Asian currency crisis of 1997-98 notwithstanding.
- China is the fastest growing country in East Asia—approximately 9% p.a. since beginning of economic reform (1979) and 7.7% over the past five years.
- Between 1979 and 2002, Chinese real GDP grew from \$177 billion to \$1.25 trillion (2002 prices) (6<sup>th</sup> largest GDP in the world) and real GDP per capita grew from \$183 to slightly less than \$1,000. The U.S. GDP (approximately \$10.5 trillion) and GDP per capita (approximately \$37,000) are respectively more than 8 and 37 times the comparable Chinese figures in 2002.
- China survived the East Asian currency crisis relatively unscathed.
- China is one of the very few socialist countries that have made a successful transition from a centrally planned to a market economy—the 10<sup>th</sup> Five-Year (2001-2005) Plan is only indicative and not mandatory; the rate of interest (the price of money) and the exchange rate are the only prices that are still administratively determined on the margin.

#### The Chinese Economy Today (2)

1979 2002

US\$ (2002 prices)

Real GDP 177 bill. 1.24 trill.

Real GDP per capita 183 980

#### The Chinese Economy Today (3)

U.S. China

US\$ (current prices)

2002 GDP 10.5 trill. 1.24 trill.

2002 GDP per capita 37,000 980

### The Chinese Economy Today (4)

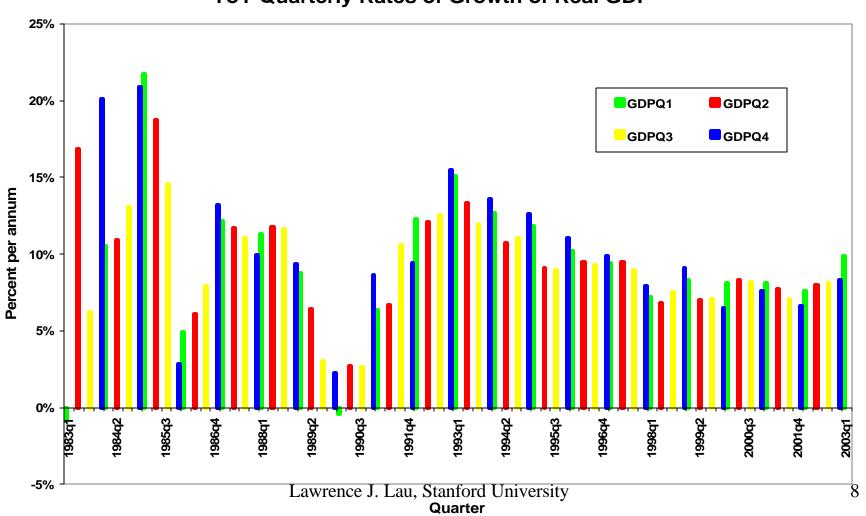
- The private (non-state) sector accounts for more than 65% of GDP and an even greater percentage of employment in 2002—non-state-owned firms face hard budget constraints and ordinary citizens can make a good living without being beholden to the state.
- China is no longer a "shortage" economy--insufficient aggregate demand is a real possibility.
- China is the 6th largest trading country in the world (exports of goods of US\$325.6 billion—an increase of 22.3% over 2001—and imports of goods of US\$295.2 billion—in increase of 21.1%— totaling US\$620.8 billion in 2002).
- Trade with East Asian economies, both exports and imports, have been increasing at rates of 20% and higher. In particular, China has become a major export destination for and has trade deficits vis-à-vis most East Asian economies.
- Chinese accession to the World Trade Organization has been very smooth; many anticipated negative effects have not occurred. The WTO General Council has said that "China has basically completed the commitments and obligations for the first year."

## Rates of Growth of Real GDP and Inflation (% p.a.)

Actual		Real GDP	RPI	CPI
	1997	8.8	0.8	2.8
	1998	7.8	-2.6	-0.8
	1999	7.1	-2.9	-1.3
	2000	8.0	-1.5	0.4
	2001	7.3	-0.8	0.7
	2002	8.0	-1.3	-0.8
	2003Q1	9.9		0.5

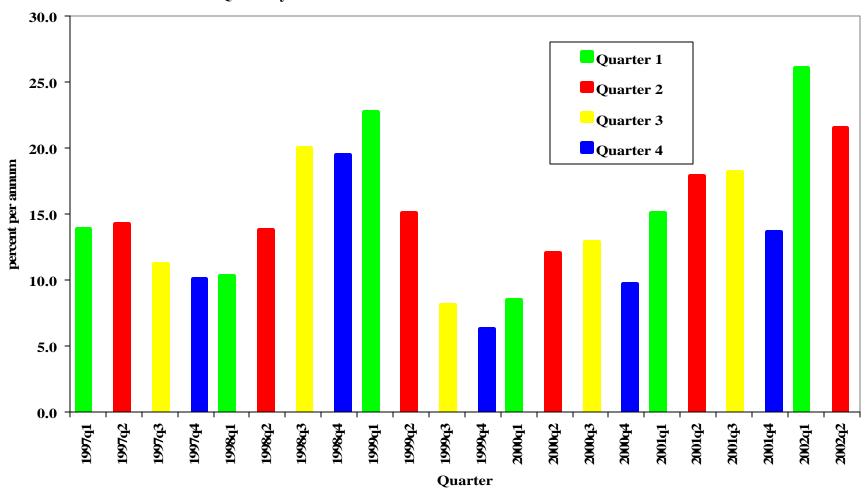
## Quarterly Rates of Growth of the Real GDP of the Chinese Economy, Y-o-Y

#### YoY Quarterly Rates of Growth of Real GDP



### Quarterly Rates of Growth of Real Gross Fixed Investment of the Chinese Economy, Y-o-Y





#### Has "Deflation" Stopped?

- Deflation has slowed. In 2003Q1, the rate of growth of the consumer price index (CPI) is a positive 0.5%.
- ✓ The "core" rate of inflation is non-negative
  - The decline in prices over the past few years was due in part to the fall in the prices of energy, in particular oil, and agricultural products, in particular food.
  - It was also due in part to the increase in productivity (reduction in cost) and in competition, the decrease in the degree of monopolistic market power (reduction in profit margin), and more recently by the decrease in prices induced by realized and expected import tariff reductions mandated by the accession agreement to the WTO.
  - The long-term core inflation rate--inflation rate net of changes in the prices of energy and food--may be estimated at between 0 and 1 percent--there is no deflation.
  - The key to determining whether there is deflation in the classic macroeconomic sense is whether the components of aggregate demand—real consumption and investment—are growing. They have been growing at respectively 10.2% and 16.1% in 2002. In 2003Q1, gross fixed investment grew 27% YoY.
- ∠ Lack of upward pressure on the wage rate of unskilled labor and hence on the price level.

### Exports, Imports and Foreign Exchange Reserves

In 2002, after an initial slowdown, exports and imports have resumed their rapid growth—exports of goods totaled US\$325.6 billion (an increase of 22.3% over 2001) and imports of goods US\$295.2 billion (an increase of 21.1%) with a trade surplus of US\$30.4billion

In 2003Q1, exports increased 33.5% YoY to US\$86.32 billion and imports increased 52.4% to US\$87.34 billion, resulting in a trade deficit of US\$1.03 billion,

the first quarterly trade deficit since 1993.

Chinese tourists traveling abroad exceeded 16 million in 2002; the tourism component of the balance of payments turned negative in 2000 and remained so.

- Official foreign reserves continued to rise, reaching US\$212.2 billion and US\$286.4 billion as of the end of 2001 and 2002, respectively. These represent respectively increases of US\$46.6 billion and US\$74.2 billion over the previous year and much larger than the trade surpluses of US\$22.5 billion and US\$30.4 billion. The official foreign reserves also surpass total outstanding external loans (approximately US\$165 billion as of year end 2002) by a wide margin. At the end of 2003/Q1, official foreign exchange reserves stood at US\$316 billion. The increase of almost US\$30 billion during 2003/Q1 occurred despite a trade deficit of US\$1 billion in the same quarter.
- The exchange rate of the Renminbi vis-à-vis the U.S. Dollar has remained stable since 1994 (in fact, there has been a slight appreciation from 8.7 Yuan/US\$ to 8.3 Yuan/US\$) and is expected to remain so.

### The Relative Stability of the Rate of Growth of Real GDP

- Gross domestic investment is mostly financed through domestic savings rather than foreign investment or loans.
- Foreign direct investment (FDI) accounts for approximately 10% of gross domestic investment in China, a relatively small proportion.
- Despite fluctuations in exports and imports, the rate of growth of real GDP has remained remarkably stable at 7-8%. Exports are approximately 25% of GDP, but the value-added content of exports is only approximately 30%, resulting in an export-generated value-added to GDP ratio of 7.5%. Chinese exports to the U.S. is approximately 8% of Chinese GDP (according to adjusted U.S. data), with a value-added content of 20%, resulting in a value-added to GDP ratio of 1.6%.
- The contribution of net exports of goods and services to the economic growth of 2002 is approximately 1%. The volatility of the Chinese annual rates of growth has also declined, indicating an improved capacity for macroeconomic management.

#### Foreign Direct Investment (FDI)

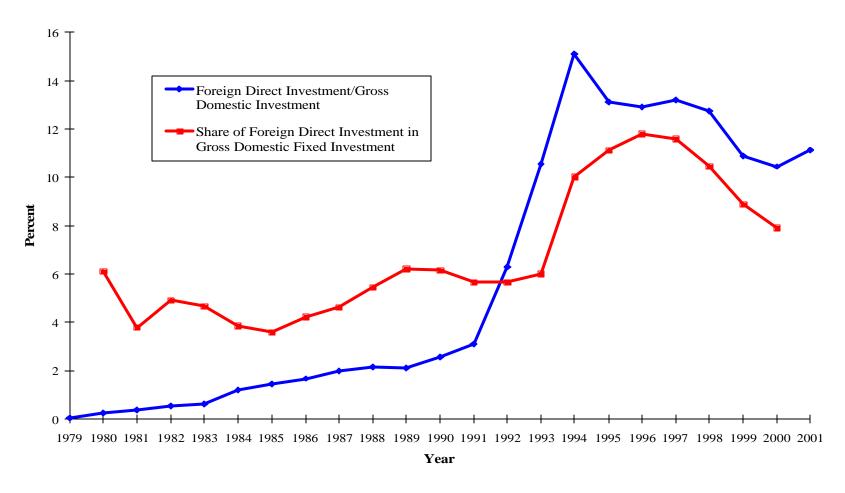
- FDI, at US\$50 billion a year, amounts to approximately 10% of the annual Chinese aggregate gross domestic investment of approximately US\$500 billion. Moreover, a significant proportion of it is what is known as "recycled" or "round-tripped" investment ultimately originated by Chinese entities and individuals. Quantitatively, FDI is not critical to the Chinese economy.
- Cumulative FDI at year end 2002 amounted to US\$ 448.17 billion
- Qualitatively, FDI is probably more important because it brings in technology, know-how, business methods, management techniques and markets that will otherwise be unavailable in China.
- China became the World's leading recipient of FDI for the first time in 2002, with US\$52.7 billion, overtaking the United States with approximately US\$44 billion. However, its share of total World FDI is still relatively low—approximately 10%. (The U.S. was the largest recipient of FDI in the world in 2001, with US\$124 billion.)
- FDI has been responsible for most of the growth of exports (and imports). However, the nature of FDI has also changed--from export-oriented to domestic-market oriented; from light industry to heavy and high-technology industries; and from small projects to large projects Lau, Stanford University

### China's Gross Domestic Investment as a Percent of GDP

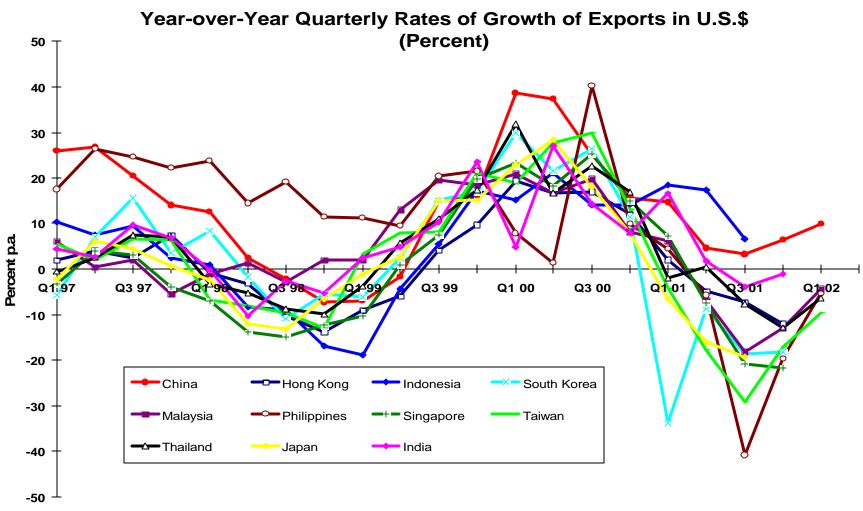


### The Shares of FDI in Chinese Gross Domestic and Gross Domestic Fixed Investment

Fig. 1.2. The Share of Foreign Direct Investment in China (Percent)

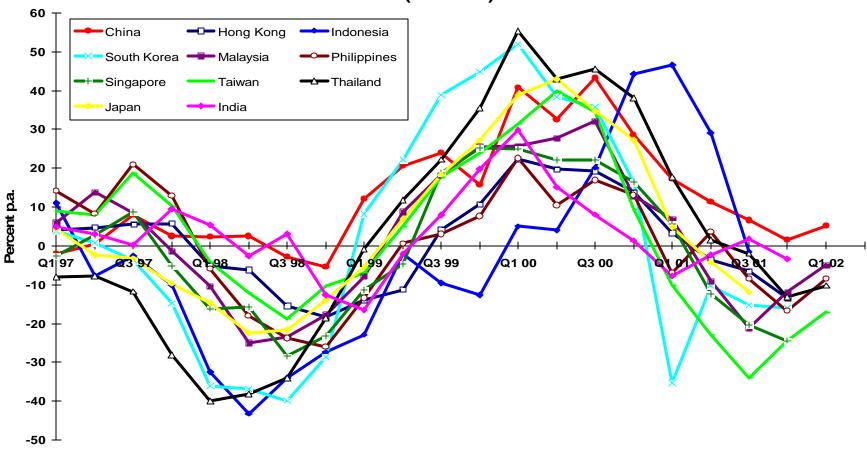


### Quarterly Rates of Growth of Exports: Selected East Asian Economies



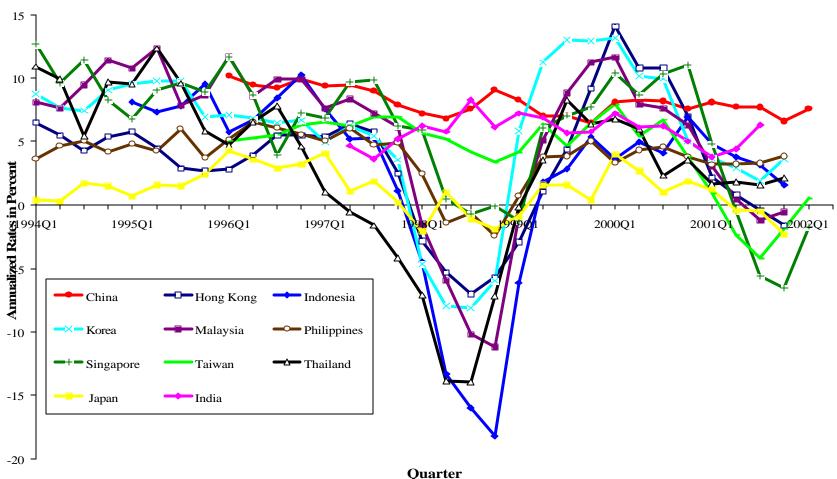
### Quarterly Rates of Growth of Imports: Selected East Asian Economies

#### Year-over-Year Quarterly Rates of Growth of Imports in U.S.\$ (Percent)



### Quarterly Rates of Growth of Real GDP: Selected East Asian Economies

Quarterly Rates of Growth of Real GDP, Year-over-Year, Selected East Asian Economies



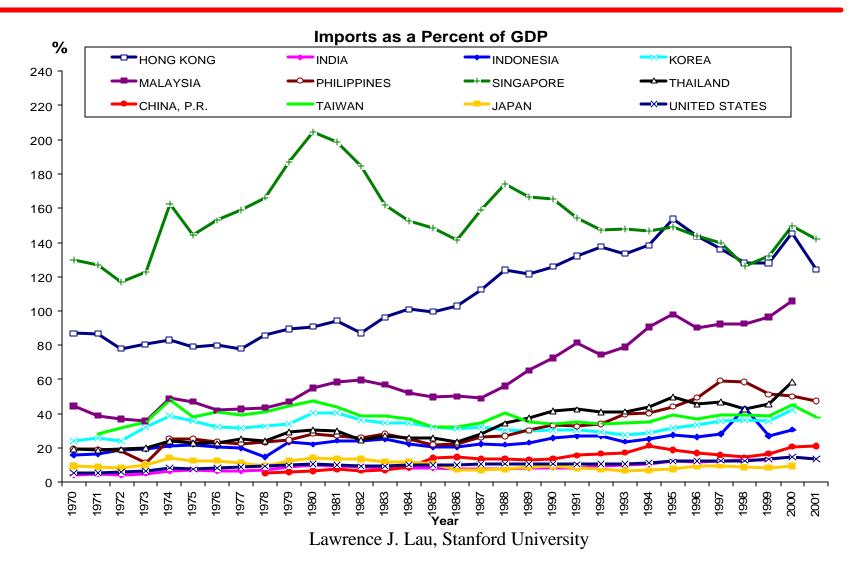
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### Exports as a Percent of GDP: Selected East Asian Economies and U.S.

#### **Exports as a Percent of GDP** HONG KONG -INDIA INDONESIA KOREA % MALAYSIA PHILIPPINES -SINGAPORE THAILAND 180 CHINA **-×**-∪.S. Taiwan Japan 160 140 120 100 80 60 40 20 1986 1988 1990 1979 1984 1987 1994 1972 1991 Lawrence J. Lau, Stamford University

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### Imports as a Percent of GDP: Selected East Asian Economies and U.S.



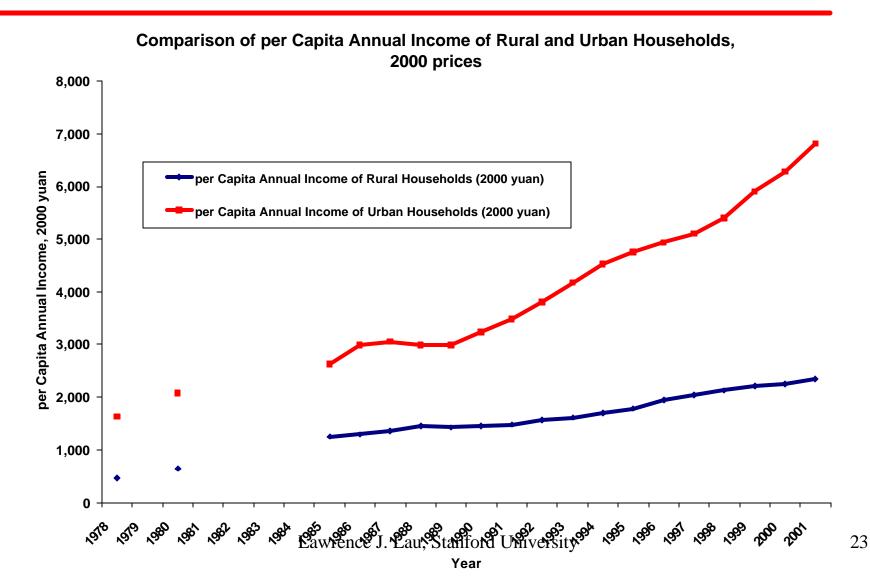
#### The Sixteenth Party Congress and the Transfer of Power

- The Sixteenth Party Congress in November, 2002 and the more recent National People's Congress went mostly smoothly and as expected—with Mr. HU Jintao assuming the positions of President of the People's Republic of China and the General Secretary of the Chinese Communist Party and Mr. JIANG Zemin retaining the chairmanship of both the State and the Party Military Commissions.
- What was unexpected was the expansion of the Standing Committee of the Politburo of the Chinese Communist Party from seven to nine members indicating a jockeying for power among the different groups.
- ✓ Young, better educated technocrats have moved up to ministerial ranks.
- Economically, the policy of reform and liberalization will continue—the objective is to quadruple Chinese real GDP by 2020.
- Politically, there will be efforts on the part of the Chinese Communist Party to recruit new members from all walks of life and not just from the peasants and the proletariat (the "Three Represents")—but there will be both risks and rewards.
- Diplomatically, the policy of a low international profile will also be continued; there will also be increased efforts to strengthen the ties between the PRC and the other East Asian countries, both diplomatically and economically—e.g., The China-ASEAN Free Trade Area Lawrence J. Lau, Stanford University

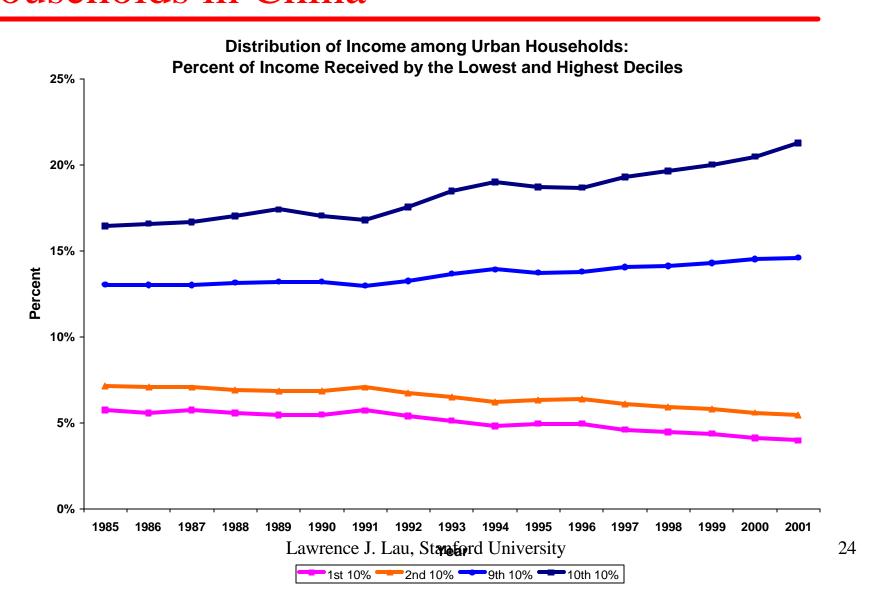
# Building a Moderately Well-Off (Xiaokang) Society by 2020

- The goal of the Chinese Government is a quadrupling of real GDP between 2000 and 2020, implying an average annual rate of growth of real GDP of approximately 7.2%.
- ✓ If this goal is achieved, Chinese GDP will grow to not quite US\$5 trillion in 2002 prices, or less than a third of the then expected U.S. real GDP. Real GDP per capita is expected to be just short of US\$3,500 in 2002 prices, compared to a projected U.S. real GDP per capita of approximately US\$50,000.
- Another goal is to redress the imbalance in the economic development between the urban and rural areas, and between the coastal and interior regions, and to reverse the trend of rising inequality in the income distribution and in social services.

### Real Income per Capita of Urban and Rural Households



### The Distribution of Income among Urban Households in China



## The Economic Development and Reform Agenda of the New Administration

- Continuation of the twin policies of reform and openness.
- Economic reform to be focused on four areas:
  - Reform of state-own enterprises (separation of the functions of ownership, regulation and supervision, and management)
  - Reform of the financial sector
    - Restructuring of the state-owned banks
    - Enhancing the capital markets
  - Reform of the agricultural sector
  - Reform of the governmental institutions (substitution of indirect macroeconomic control and the market mechanism for direct microeconomic control; enhancement of the social security system)

#### Tasks Ahead

- Maintaining and increasing employment (moving labor from agriculture to industry and services)
- ✓ Implementing Chinese commitments under the accession agreement to the World Trade Organization (WTO)
- Establishing a credible and sustainable social safety net
- Socialization of basic social services such as education and healthcare
- Reform of the state-owned enterprises (SOEs)
- Reform of the banking and financial systems
- Integrating and unifying the domestic market
- Tackling corruption

### The Critical Path for Continuing Economic Reform (1)

- ✓ In order to reform the Chinese commercial banking sector, the non-performing loans (NPL) problem of the stateowned commercial banks must be resolved.
- In order to resolve the NPL problem of the Chinese commercial banks permanently, it is necessary not only to take care of the outstanding stock, but also to stop the continuing flow.
- In order to stop the flow, it is necessary to restructure the borrower enterprises, so that they are independently viable without relying on new loans afterwards.
- In order to insure the viability of the restructured SOEs, most of the existing obligations of the SOEs must be assumed by the central and local governments, i.e., "socialized," or by the individual employees themselves.<sup>27</sup>

### The Critical Path for Continuing Economic Reform (2)

- Socialization of these obligations requires, in turn, the creation of a credible social safety net--a viable social security and pension system (including unemployment "insurance") to take care of both the inherited historical problems and the future--and the provision of social services by the local governments instead of the SOEs.
- Provision of social services by the provincial and local governments instead of the enterprises requires an independent source of revenue, through either the sharing of revenue with the central government, the division/sharing of tax bases, and direct and indirect central government subsidies (e.g., through tax preferences).
- Thus, continued economic reform must start with the creation of a social safety net and the division/sharing of social responsibilities and revenue/tax bases.

### Non-Performing "Loans" of the State-Owned Commercial Banks

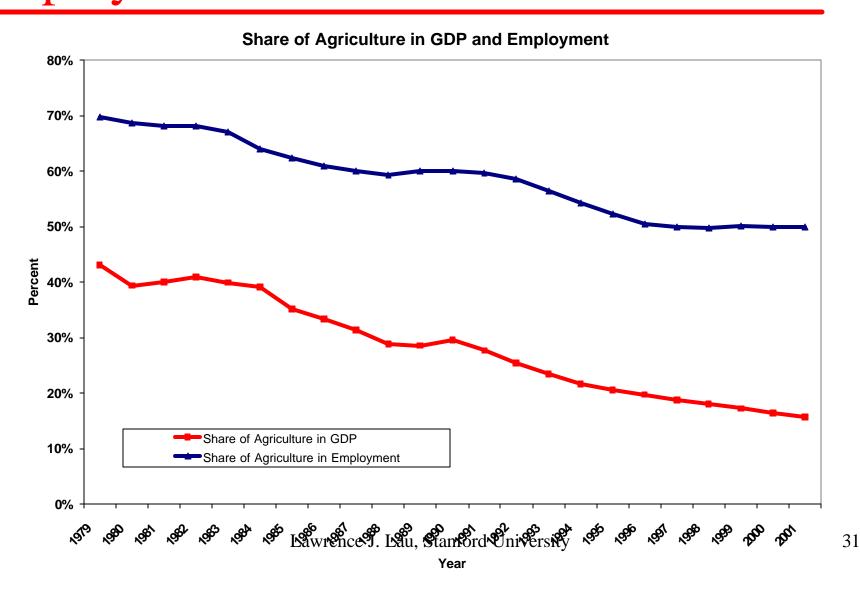
- The four major state-owned commercial banks account for 67% of all deposits and 61 of all loans.
- Borrowers are all state-owned enterprises (SOEs)
- Non-performance is no surprise to either the lenders or the borrowers
- ✓ In terms of flows, they amount to 2-3% of GDP, comparable to government budget deficits in many countries
- In terms of stocks, they range from US\$200 billion (1.7 trillion Yuan) (People's Bank of China (PBOC)) up to US\$500 billion (20-40% of GDP); more recently (May 2002), Standard and Poor estimated these non-performing loans to be US\$518 billion.
- Assuming that only 25% of the NPLs are ultimately recoverable, the bad debt provision required ranges between 20 and 30% of GDP. (Auctions for the NPL portfolios have been held successfully recently with a recovery ratio of approximately 25%.)
- More recent experience indicates that the recovery ratio may well be higher—the People's Bank of China reported in October 2002 that the four asset-management companies have disposed of a total of US\$28.1 billion of non-performing loans and recovered US\$10 billion, or slightly more than 30%.
- Average loan loss reserves are approximately 6% of total loans and hence approximately 13% of the non-performing loans.
- Hua Rong Asset Management Company, which was formed to handle the non-performing loans of the Industrial and Commercial Bank of China (ICBC), sold US\$5.3 billion of non-performing loans and recovered US\$2.6 billion, or almost half. Similarly, Agricultural Bank of China, Bank of China, and the Construction Bank of China sold respectively US\$10 billion, US\$4 billion and US\$9 billion worth of non-performing assets.

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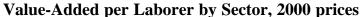
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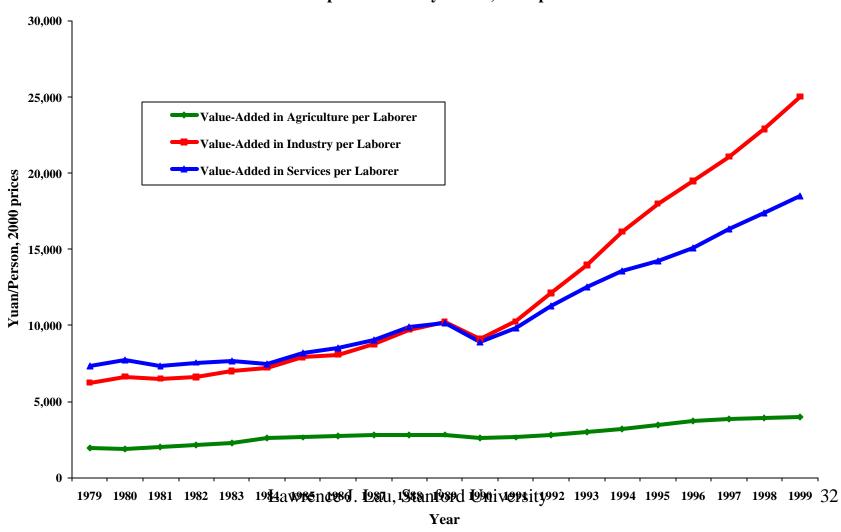
- The loans should be regarded as indirect loans to the central government which also owns all of the major banks, i.e. public debt
- ✓ Outstanding Chinese national debt is approximately 18% of GDP (compared to 60-70% for the United States, 140% for Japan, 75% for Zone Euro and 160% for Belgium)
- ▼ Total public debt, assuming the conversion of all nonrecoverable non-performing loans into public debt, would
  amount to 40-50% of Chinese GDP
- ✓ Vice Minister LOU Jiwei estimated that state assumption of the NPLs would have raised the public debt/GDP ratio by approximately 20 percentage points.

### The Share of Agriculture in GDP and Employment



# Comparison of Values-Added per Laborer in Agriculture, Industry and Services





#### Industrialization and Urbanization (1)

- The share of agriculture (primary sector) in GDP has declined from 43% in 1979 to less than 16% in 2001. Over the same period, the share of agriculture in employment has declined from almost 70% to 50% but appears to have stalled for the past few years.
- Given the large and increasing gap between the value-added per laborer in the agricultural and non-agricultural sectors, the transformation of the economy from agriculture to industry (and services) is inevitable in order that real GDP per capita can continue to rise. Historically, no large economy has successfully achieved a high level of real GDP per capita without a massive shift of the population and labor force out of agriculture.
- ✓ Industrialization and urbanization are complementary— industrialization (or more broadly the growth of the non-agricultural sector) requires urbanization and urbanization facilitates industrialization.

# Long-Term Economic Growth: Three Paradigms of Chinese Economic Growth

- Domestic demand-driven growth--the domestic market paradigm a la the United States in the 19th century. China is a large continental economy--International trade will never be as important as other, smaller countries and China must rely on internal demand for further economic growth. Value-added from exports constitutes only 7.5 percent of Chinese GDP.
- The "wild-geese-flying pattern" metaphor of East Asian industrial migration over time can apply to Chinese provinces and regions
- Privatizing the economy without privatization--shrinking the state sector through the growth of the non-state sector in the absence of explicit privatization--the experience of Taiwan and South Korea
- ✓ What does it take?
  - Availability of infrastructure (transportation and communication, including the internet)
  - Continued marketization of the economy
  - Maintenance of a domestically open economy (the equivalent of the "interstate commerce" clause of the U.S. constitution)
  - Affirmation of tangible and intangible property rights and the rule of law (a national commercial and tax court?)
  - Maintenance of an internationally open economy--the role of the "open door" (WTO)

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# Sources of Growth of Aggregate Demand: Affordable Owner-Occupied Housing

- Huge pent-up demand for new affordable owner-occupied residential housing and rebuilt and renovated residential housing—a housing boom that can last for decades
- Promotion of affordable owner-occupied residential housing investment for and by the domestic population is one of the few alternative new and durable sources of growth of aggregate demand
  - Simultaneous adjustment of salaries and rents, providing purchasing power for employees not currently provided housing
  - Establishment of properties (transfer) rights to residential housing similar to those already available in the rural areas
  - ➢ Provision of long-term, preferably fixed rate, mortgages; development of secondary markets for such mortgages to avoid maturity mis-match; adoption of "safe-harbor" rules to over come "reluctance to lend"
  - ✓ Institution of urban zoning and land use laws; absorption of land costs but maintaining fairness through land leases adjustable upon renewal
  - Development of mass urban transit
- Housing reform has taken root insmajor urban centers except Beijing

### The Development of the Great West: Reducing Regional Inequalities

- Even though all regions benefited from the economic reform since 1979, the coastal regions benefited much more than the inland regions—there is an estimated 6 to 1 or even 8 to 1 ratio between the per capita GDP of the richest and poorest province/region.
- Interregional income inequality has risen, resulting in:
  - Dissatisfaction and restiveness
  - ∠ Deterioration of social services, especially education and health care
  - Massive illegal migration from the inland regions to the coastal regions, creating huge pressure on social and physical infrastructure
- Relaxation of rural-urban migration (mostly controlled by the local authorities)
- Transfer payments from the central government
- Raising agricultural incomes
- Urbanization in situ

#### Difficult Issues

- Domestic stability—domestic stability can be maintained as long as the economy performs well and the gap between the have's and have-not's does not become too large. The agricultural procurement program, the establishment of the social security fund, the Western Development Initiative, and the renewed focus on education are all intended to address these issues.
- Acceleration of urbanization and industrialization (building new cities or enlarging old cities?)
- Centralization versus decentralization—power to raise and collect taxes, to issue debt, to regulate provincial and local commerce, to adjudicate and enforce the law (interstate commerce clause, national commercial and tax court)
- The reliability of information (e.g., GDP statistics, SARS)

# Projected Rates of Growth of Real GDP and Inflation (% p.a.)

Projections of Rates of Growth of Chinese GDP and Inflation, 2003, % p.a.

Pre-SARS	Pos	Post-SARS	
GDP CPI	GD	P CI	PI
>7.0			
7.0-8.0			
7.6		6.7	
7.9		7.3	
8		7.4	
6.5		6.5	
7.3		7.3	
7.5	1	7	]
	GDP CPI >7.0 7.0-8.0 7.6 7.9 8 6.5 7.3	GDP CPI GD >7.0 7.0-8.0 7.6 7.9 8 6.5 7.3	GDP CPI GDP CI >7.0 7.0-8.0 7.6 7.9 7.4 6.5 7.3 7.3