

# Singapore health care: *a model of prudent, pragmatic, public- private partnership*



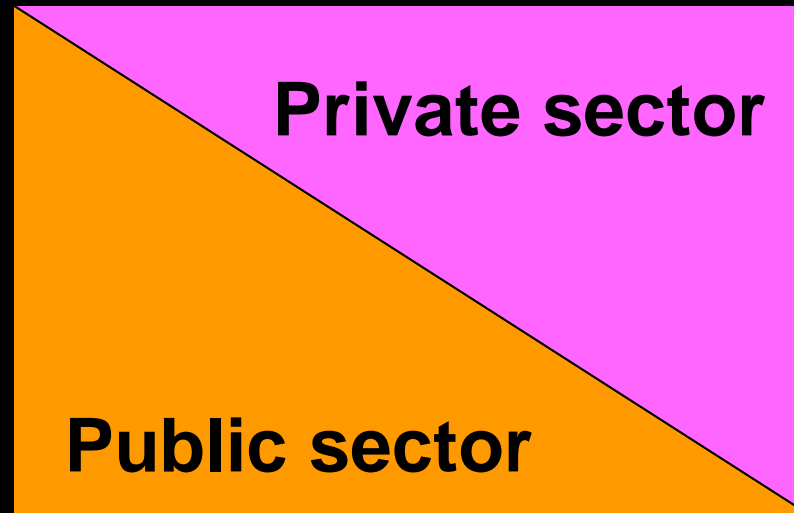
# 1 .Public-private *partnership*



partnership between **government** and the **private sector** for the purpose of more effectively providing services and infrastructure traditionally provided by the public sector

(CBS Interactive Business Network Dictionary)

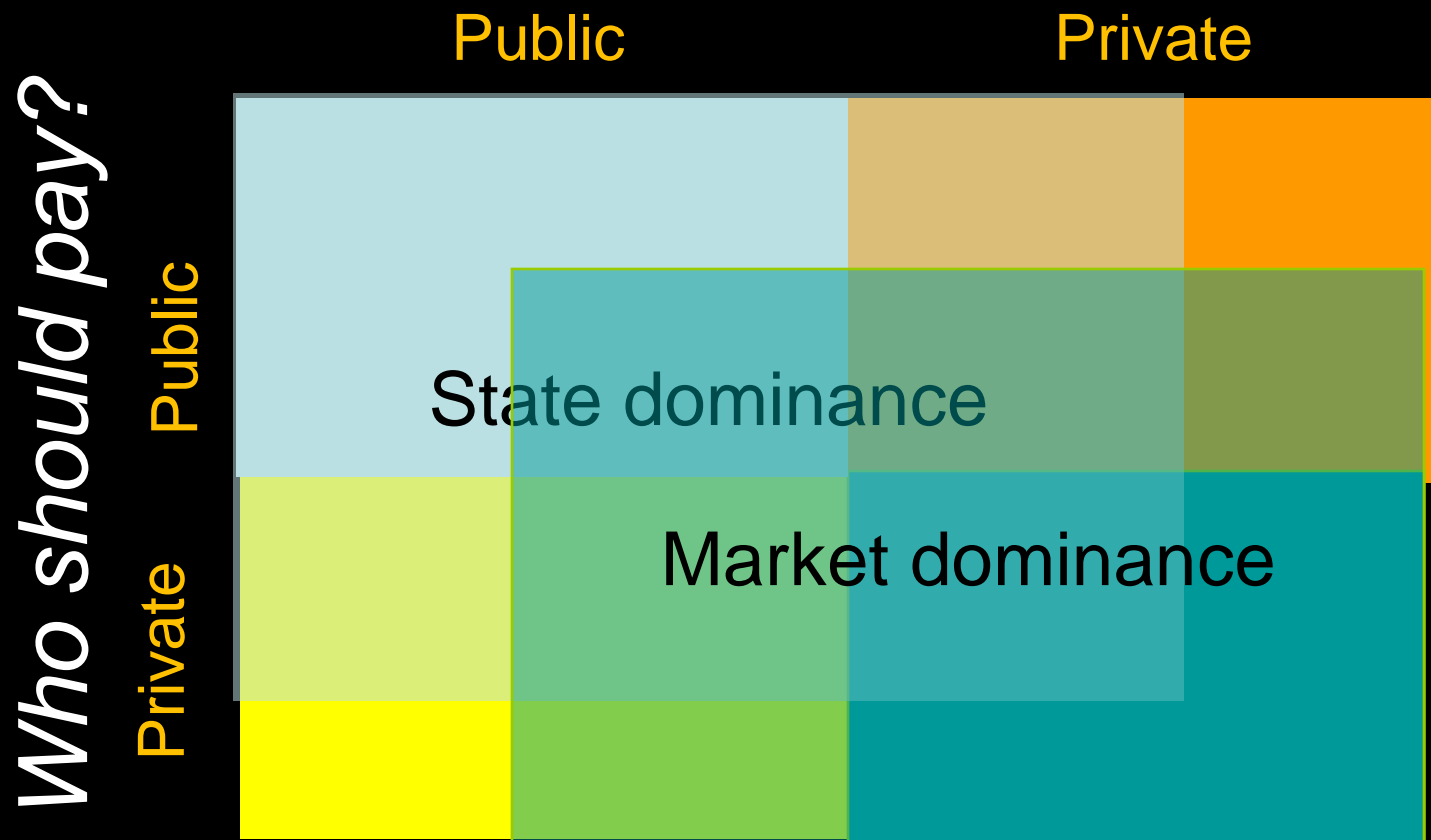
# Basic issue:



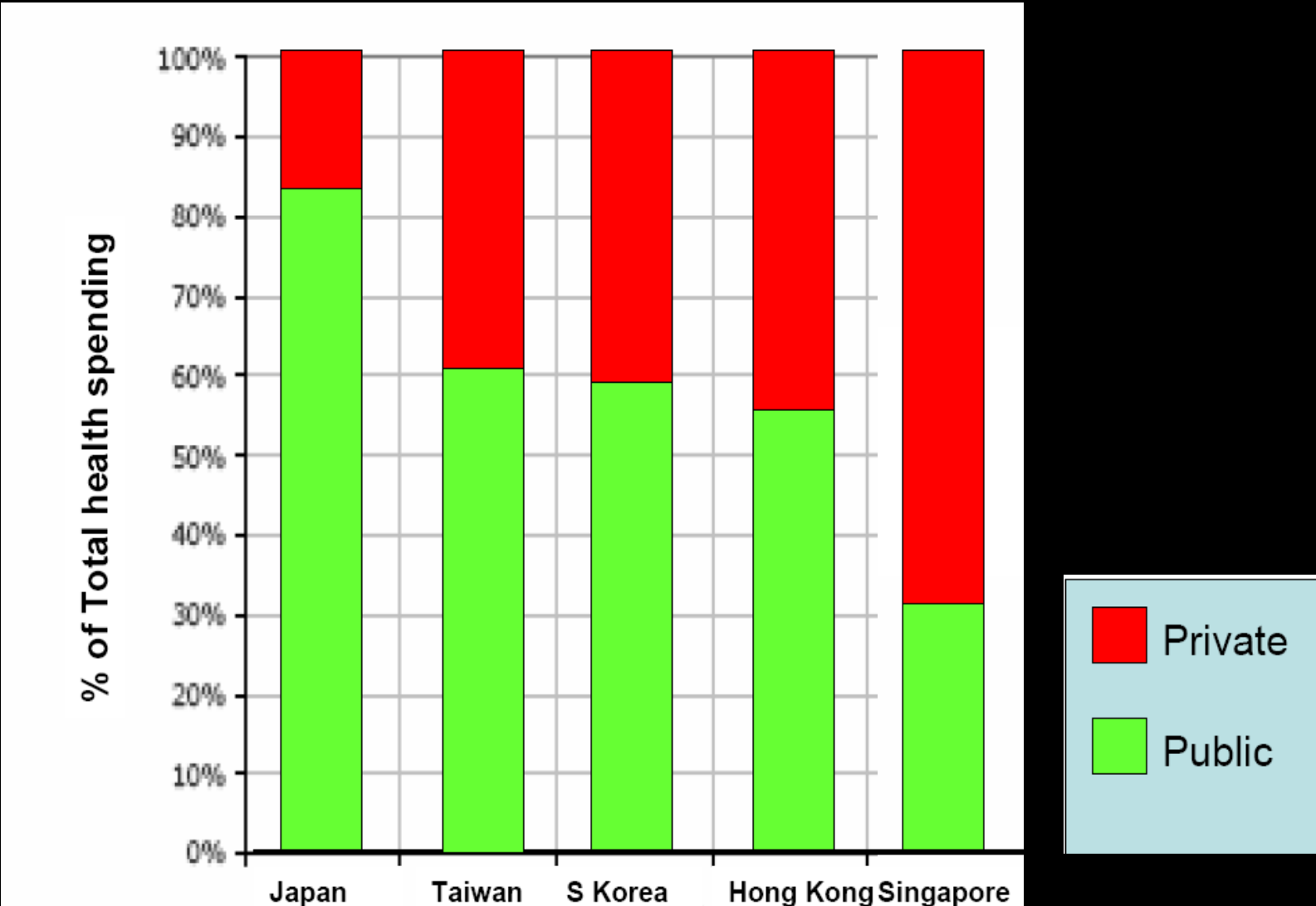
*Who can do the job better?  
Who should do it?*

# PPP in health care:

*Who should provide?*



# Public-Private in Partnership Healthcare Finance



Source: adapted from World Bank

# PPP in Healthcare Provision:

**Outpatients:** *80% go to Private*  
20% go to Public

**Inpatients** 20 % go to Private  
*80% go to Public*



## 2. Pragmatism



The doctrine that truth is to be tested by the  
**practical consequences** of belief

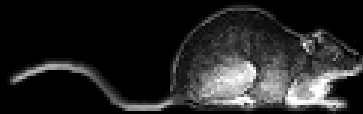
# Black or white, does it matter?



Public

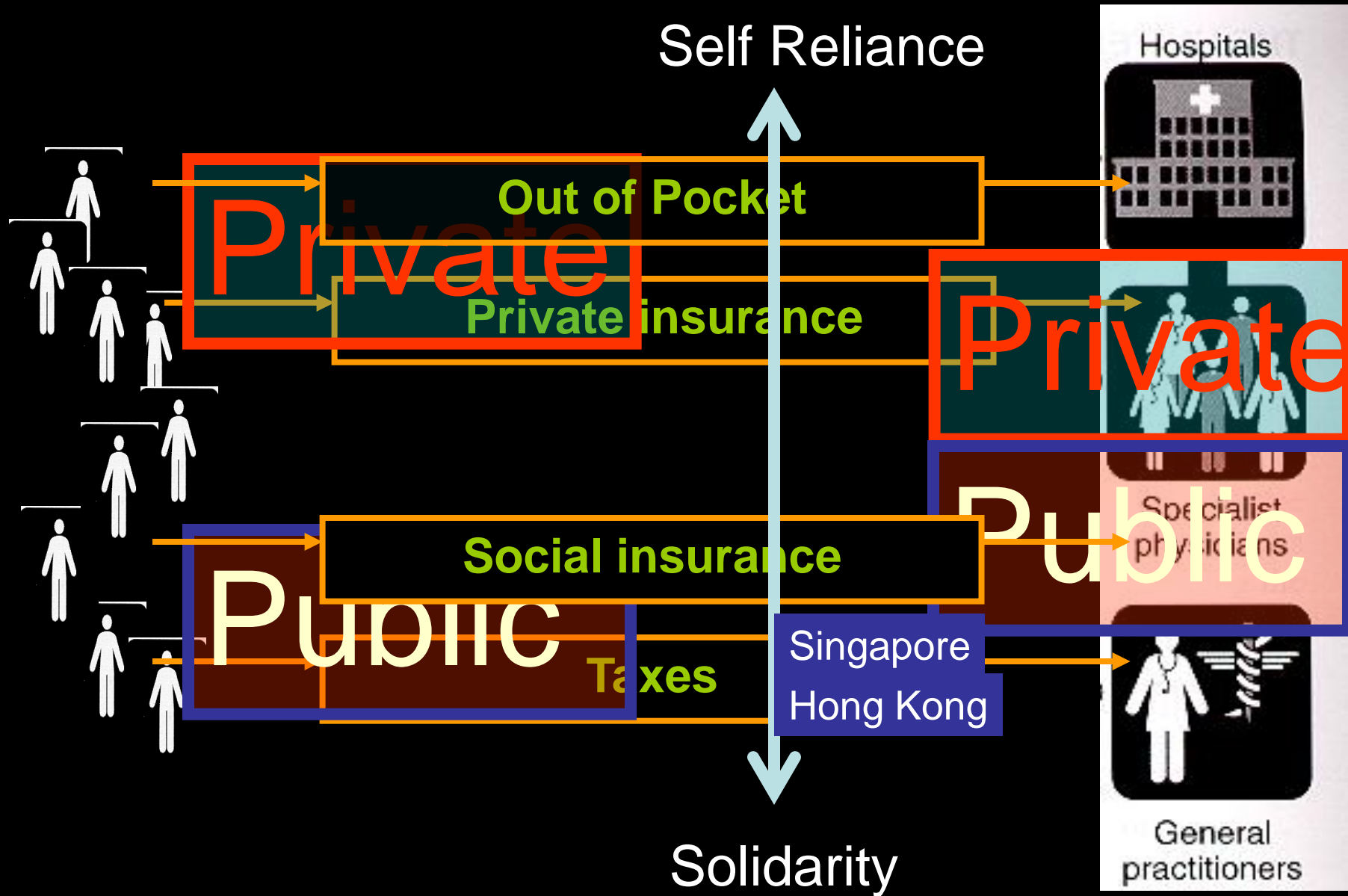


Private

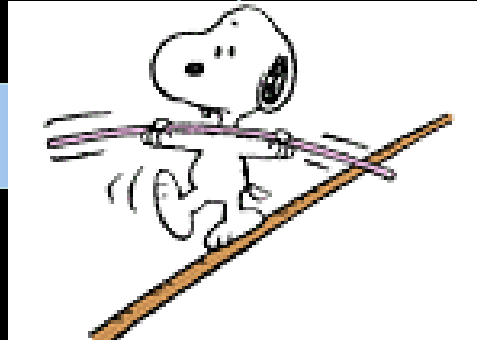




# Ways to pay and provide for healthcare



# Finding the right balance



## Free Market

Individual responsibility  
(out of pocket, pte insurance)  
e.g. USA

## Egalitarianism

State responsibility  
(taxes, social insurance)  
e.g. UK

## Mixed

Shared responsibility

(Taxes + *medical savings accounts* + *catastrophic insurance*)  
e.g. Singapore

# What do Americans want?



“First, they (Americans) want quality health care, which will cover a wide range of services. Second, they want everyone in the nation, without exception, covered, Third, they want the spiraling costs of health care brought under control And fourth, they want those physicians and hospitals to be mainly controlled by the private sector.”

- 1993 Harris Poll



# Common Values & Principles underpinning all EU healthcare systems.

- “The 4 overarching values are **universality, access to high quality care, equity, and solidarity.**”
  - adopted by EU Ministers of Health, June 2006

**In the real world,**

**Cost**

**Choice**



**Quality**

**Equity**

*Trade-offs must be made*



*“Singapore believes that welfarism is not viable as it breeds dependency on the government. It has adopted a policy of **co-payment** to encourage people to assume **personal responsibility** for their own welfare, though the government does provide **subsidies** in vital areas like housing, health and education.”*

# Singapore's philosophy:

- Personal responsibility
- State as payer of last resort

## Formula:

Government:  
*subsidy*

+

People:  
*co-payment*

# Health System

**Stewardship**

**Financing**

**Revenue collection**

**Fund pooling**

**Purchasing**

**Provision**

**Personal  
health services**

**Non-personal  
health services**

**Resource generation**



# How essential is public sector involvement in healthcare?

Stewardship

Revenue collection

Fund pooling

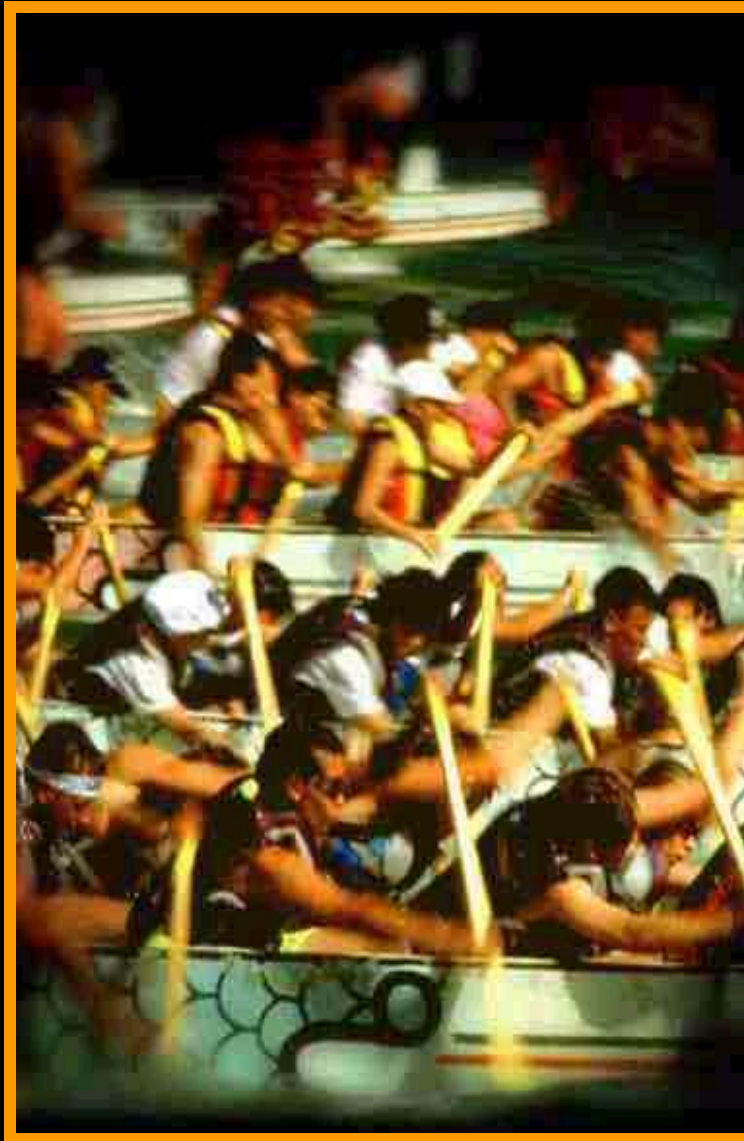
Purchasing

Provision

Least essential

Most essential





**Governments' role:**

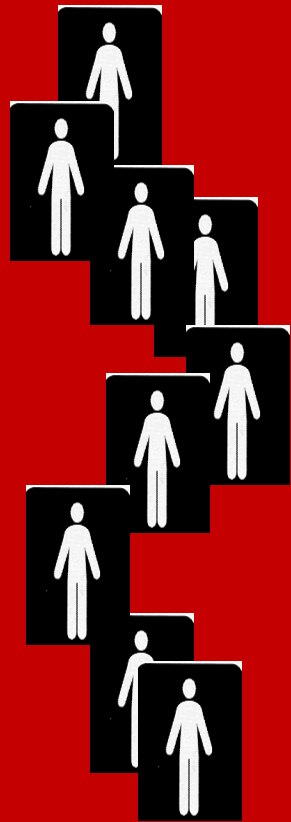
*"Row Less,  
Steer More"*

# 3. Prudence



“good judgment in the use of resources”

# Prudence in Health care:



*Finite  
Resources*

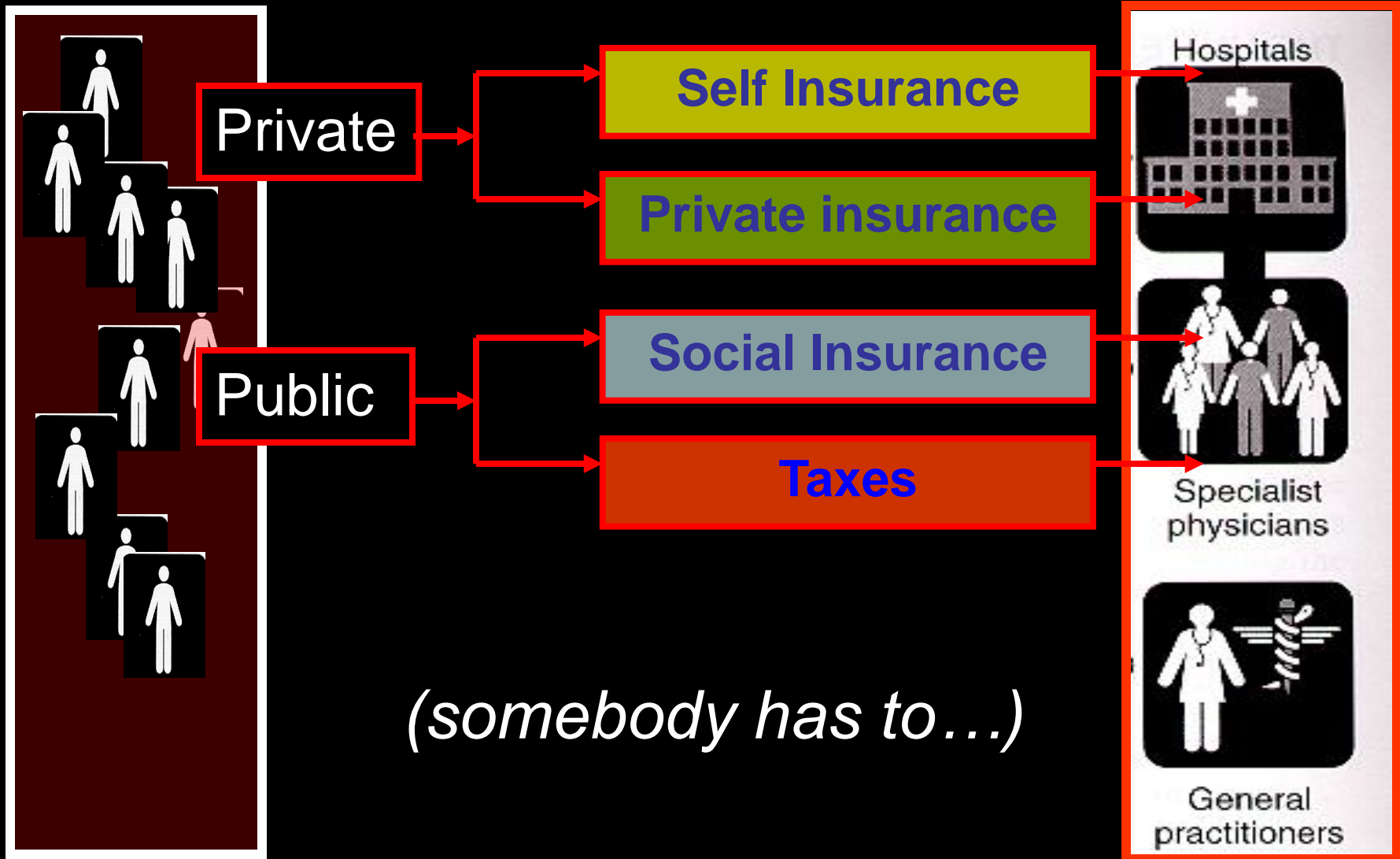


*No money, no healthcare*

*Infinite  
Demand*



# “Who pays” is not the issue

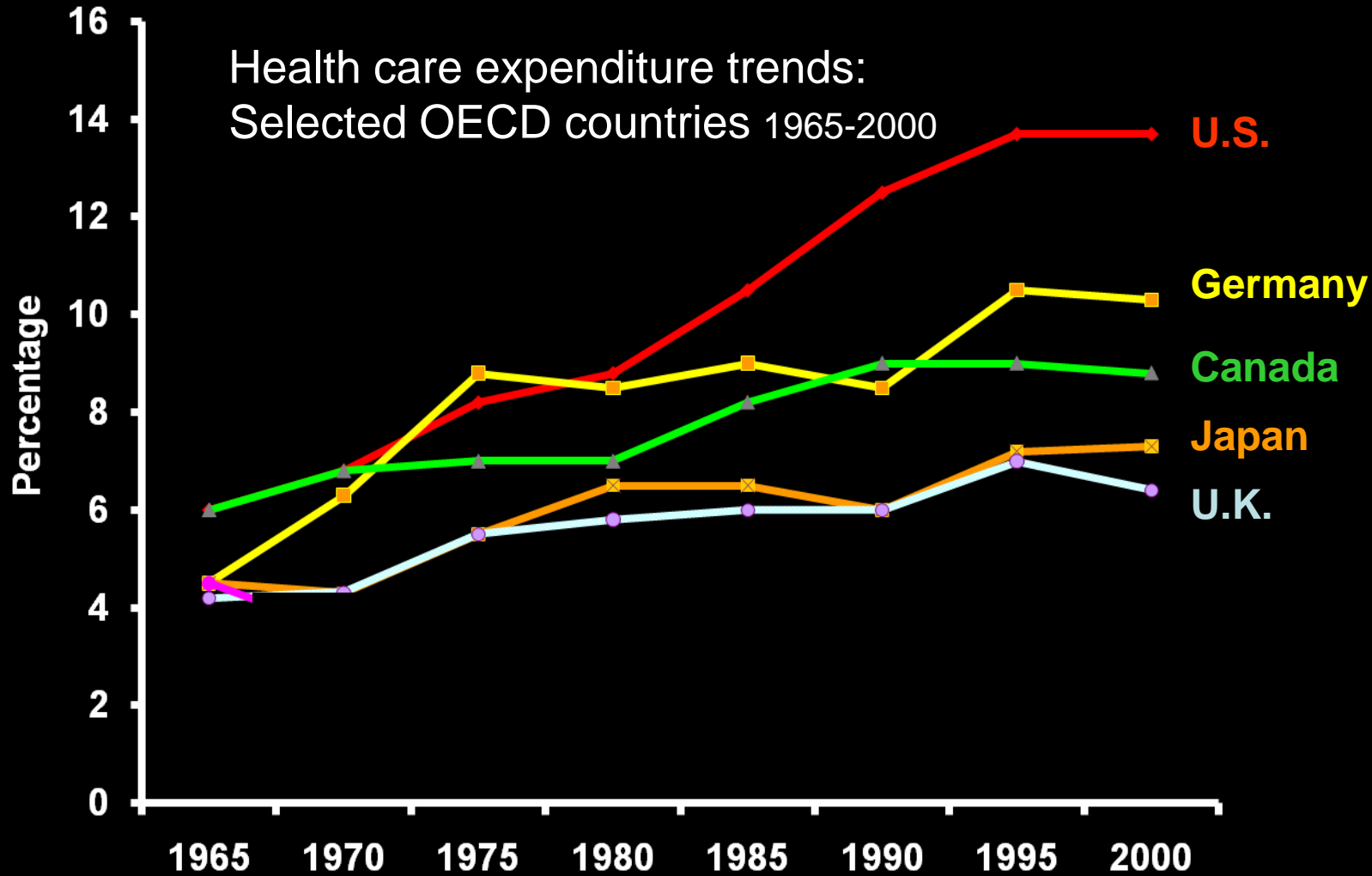


Question is...

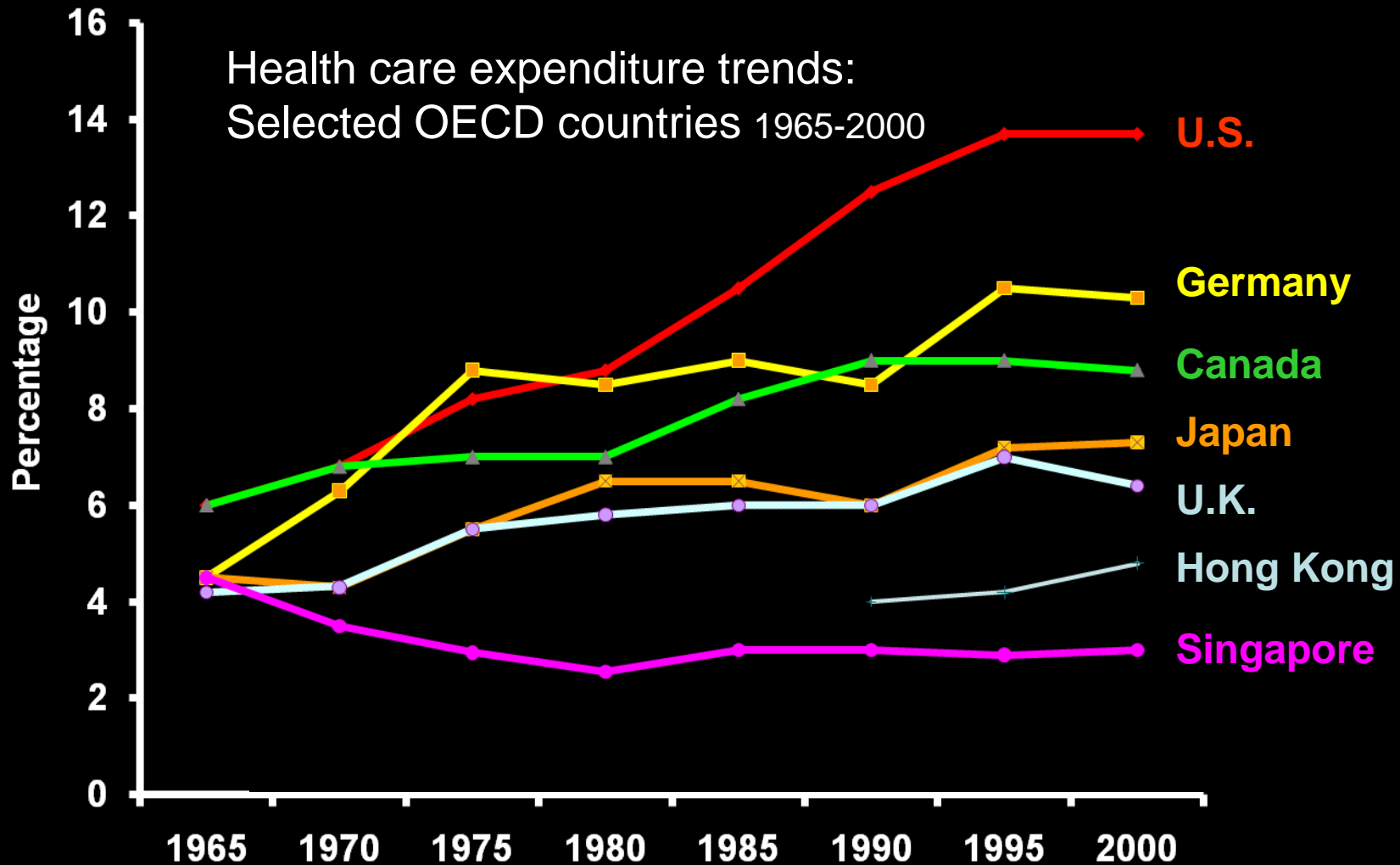


Is it *sustainable*?

# Healthcare is inherently inflationary:



# Singapore bucks the trend...



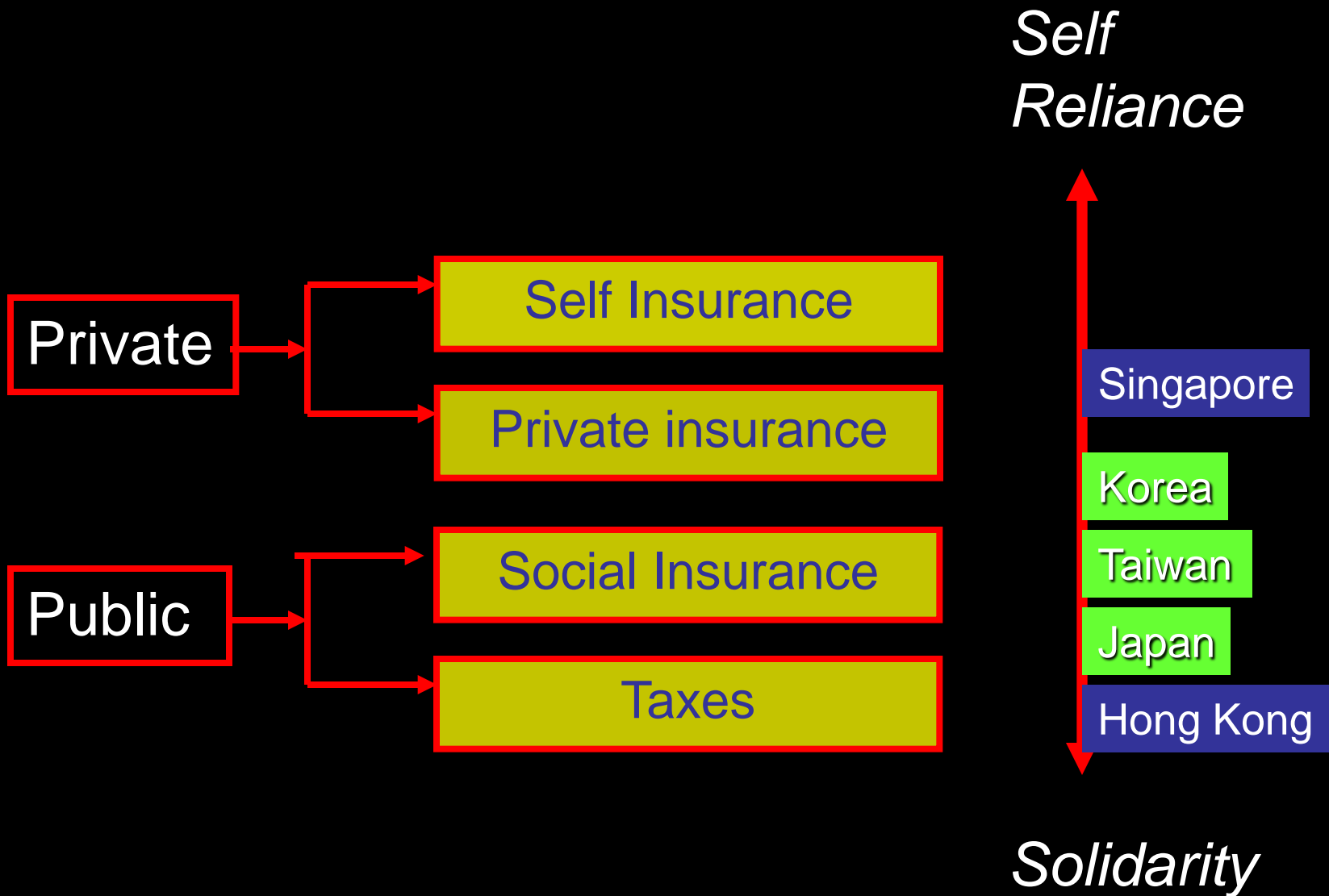




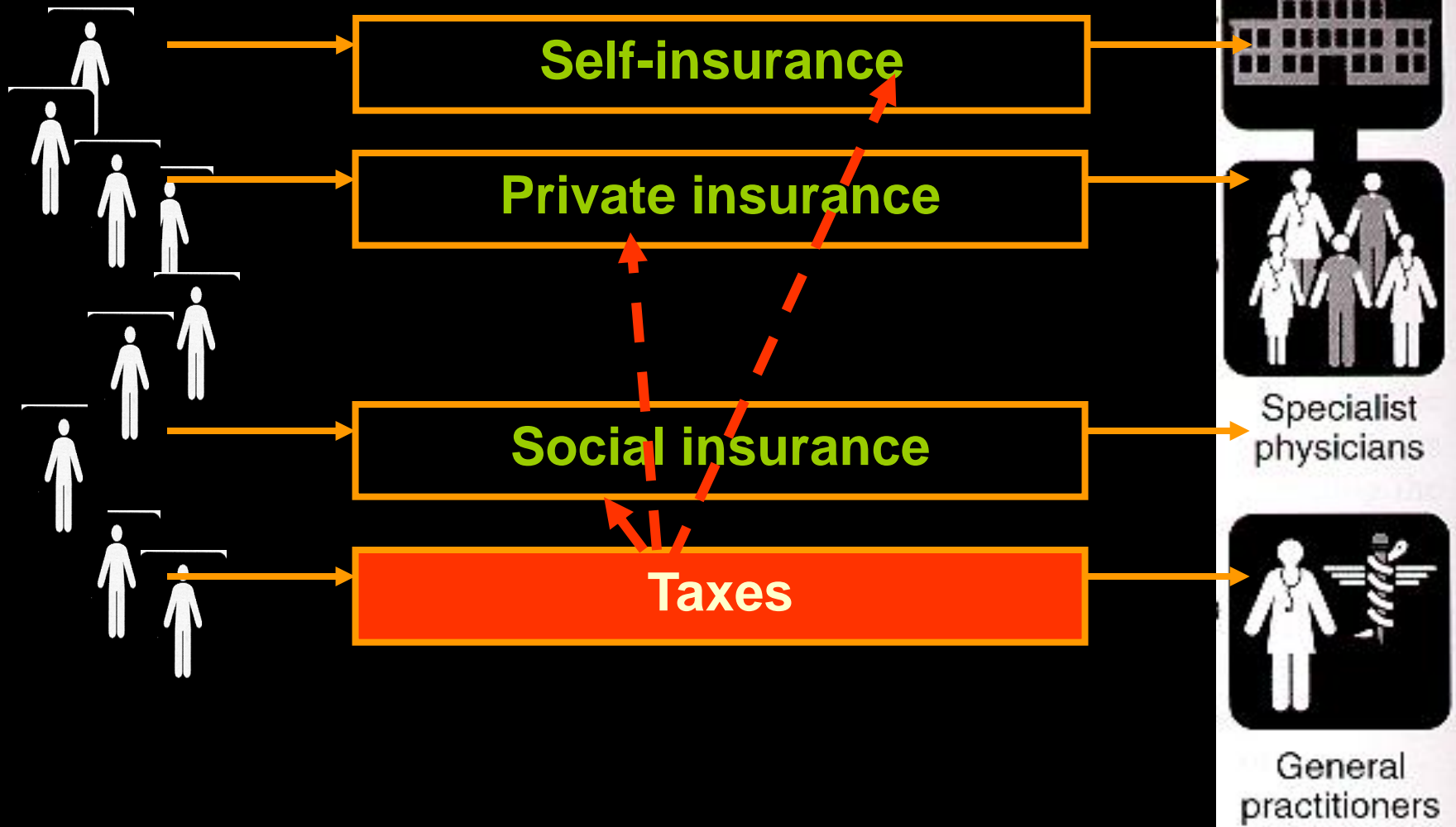
5 million people  
700 sq km

**Singapore Model**

# Healthcare Finance:



# Singapore's 'diversification'



## **MEDISAVE:**



compulsory savings plan

## **MEDISHIELD:**



catastrophic insurance plan

## **MEDIFUND:**



a health endowment fund

# Graded ward subsidy

Class	Subsidy	Difference
A	0%	1-2 bedded, air-conditioned, attached bathroom, TV, Phone, choice of doctor
B1	20%	4- bedded, air-conditioned, attached bathroom, TV, Phone, choice of doctor
B2+	50%	5-bedded, air-conditioned, attached bathroom
B2	65%	6-bedded, no air-condition
C	80%	>6 beds, open ward

# Your hospital bill

Total charges

Less: Government grant (healthcare subsidies)

Net amount payable by patient

Amount claimable from MediShield

Amount that can be withdrawn from Medisave

Cash payment

Ward Class	Subsidy
A	0%
B1	20%
B2+	50%
B2	65%
C	80%

Benefits	Medishield		
	Basic plan	Plan B	Plan A
Room and board	\$150 per day	\$375 per day	\$625 per day
Surgical operation	\$120 - \$900	\$360 - \$6,400	\$480 - \$7,200
Deductible (per policy per year)	\$1,000 (B2 Class & above)	\$2,500	\$4,000
Co-insurance	20%	20%	20%

Medisave

Medifund

# Framework for financing healthcare

Medisave: + ElderSave?



MediShield: + ElderShield



Medifund: + ElderCare Fund



*“No one will be denied needed health care because of lack of funds” - Prime Minister Goh, 1993*



# Efficiency of healthcare systems: WHO Rankings 2000

	<i>Health spending as % of GDP</i>	<i>Per capita spending</i>
1. France	9.8%	\$2,369
2. Italy	9.3%	\$1,855
3. San Marino	7.5%	\$2,257
4. Andorra	7.5%	\$1,368
5. Malta	6.3%	\$551
<b>6. Singapore</b>	<b>3.1%</b>	<b>\$876</b>
7. Spain	8.0%	\$1,071
8. Oman	3.9%	\$370
9. Austria	9.0%	\$2,277
10. Japan	7.1%	\$2,373
37. U.S.A.	13.7%	\$4,187



# Hospital Restructuring



1985 National University Hospital Pte Ltd  
1988 National Skin Centre Pte Ltd  
1989 Singapore General Hospital Pte Ltd  
1990 Kandang Kerbau Hospital Pte Ltd  
1990 Toa Payoh Hospital Pte Ltd  
1990 Singapore National Eye Centre Pte Ltd  
1992 Tan Tock Seng Hospital Pte Ltd  
1993 Ang Mo Kio Community Hospital Pte Ltd  
1997 National Dental Centre Pte Ltd  
1998 National Heart Centre Pte Ltd  
1998 National Cancer Centre Pte Ltd  
1999 National Neuroscience Institute Pte Ltd  
2000 Institute of Mental Health Pte Ltd  
2000 Alexandra Hospital Pte Ltd

# 2000: “Clustering”

Western Cluster



Tertiary

Regional

Polyclinics

Eastern Cluster



Primary

Hospitals

Polyclinics

# Singapore's hospital restructuring:



- **Autonomy** - free from civil service constraints.
- **Integration** – seamless healthcare
- **Accountability** – cost and quality indicators
- **Competition** - clusters

# Focus on value for money:

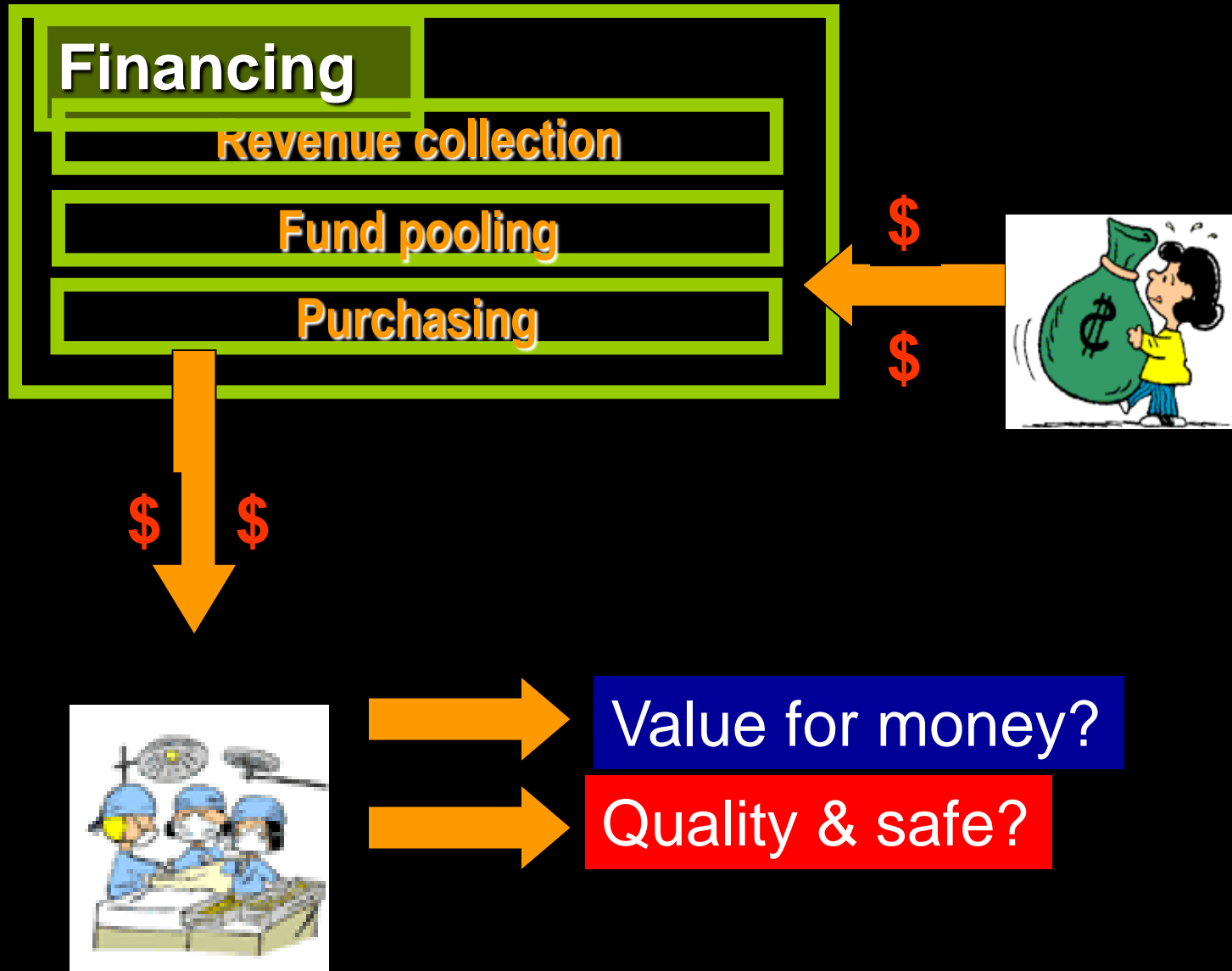


*Consistent with values?*



**Getting value for money?**

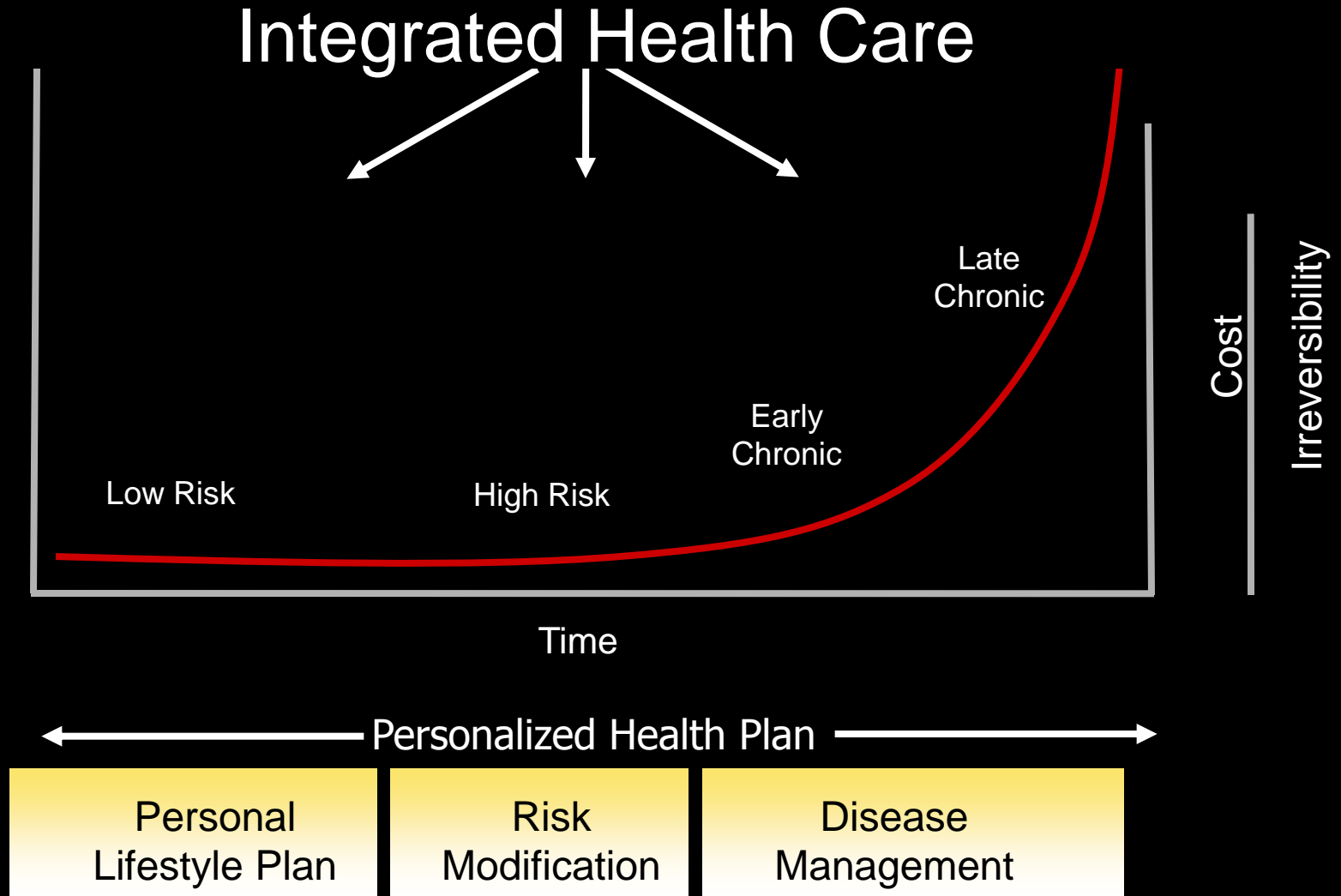
# Measure outcomes



**What might happen...**



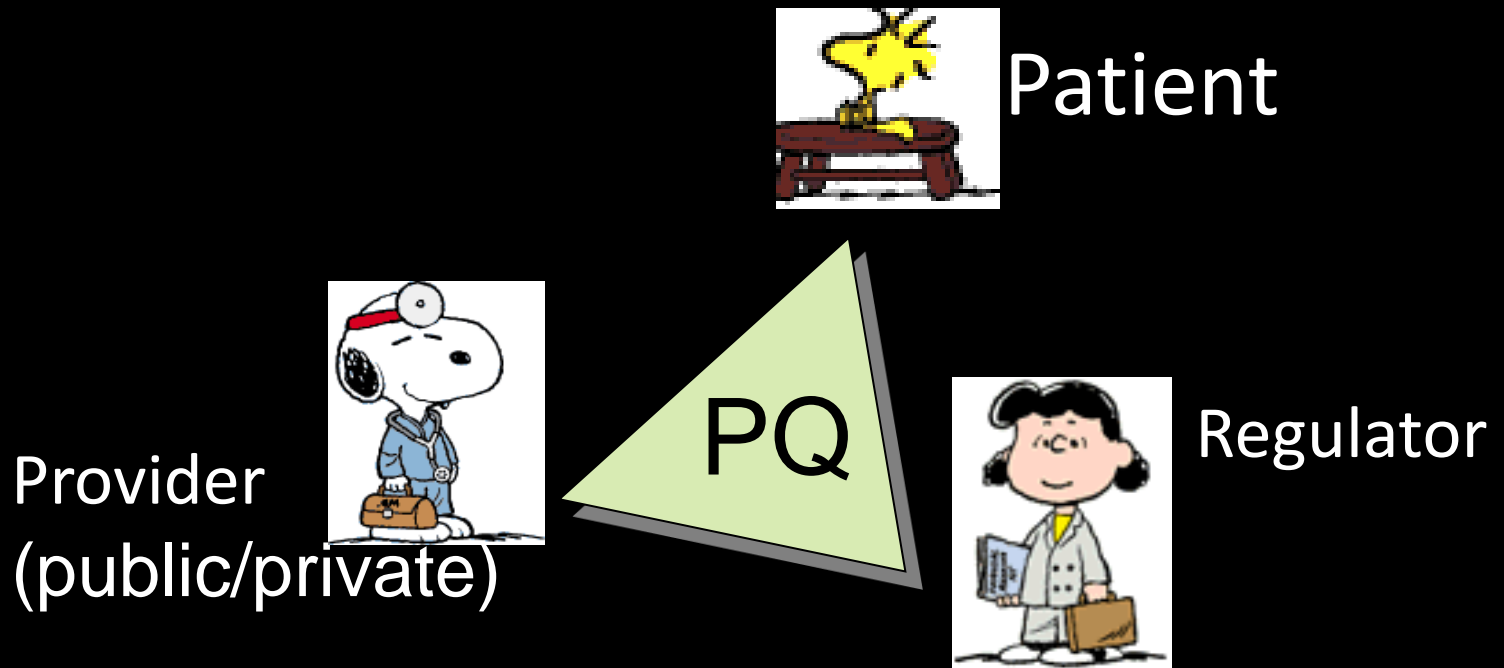
# Change the way Medicine is practiced





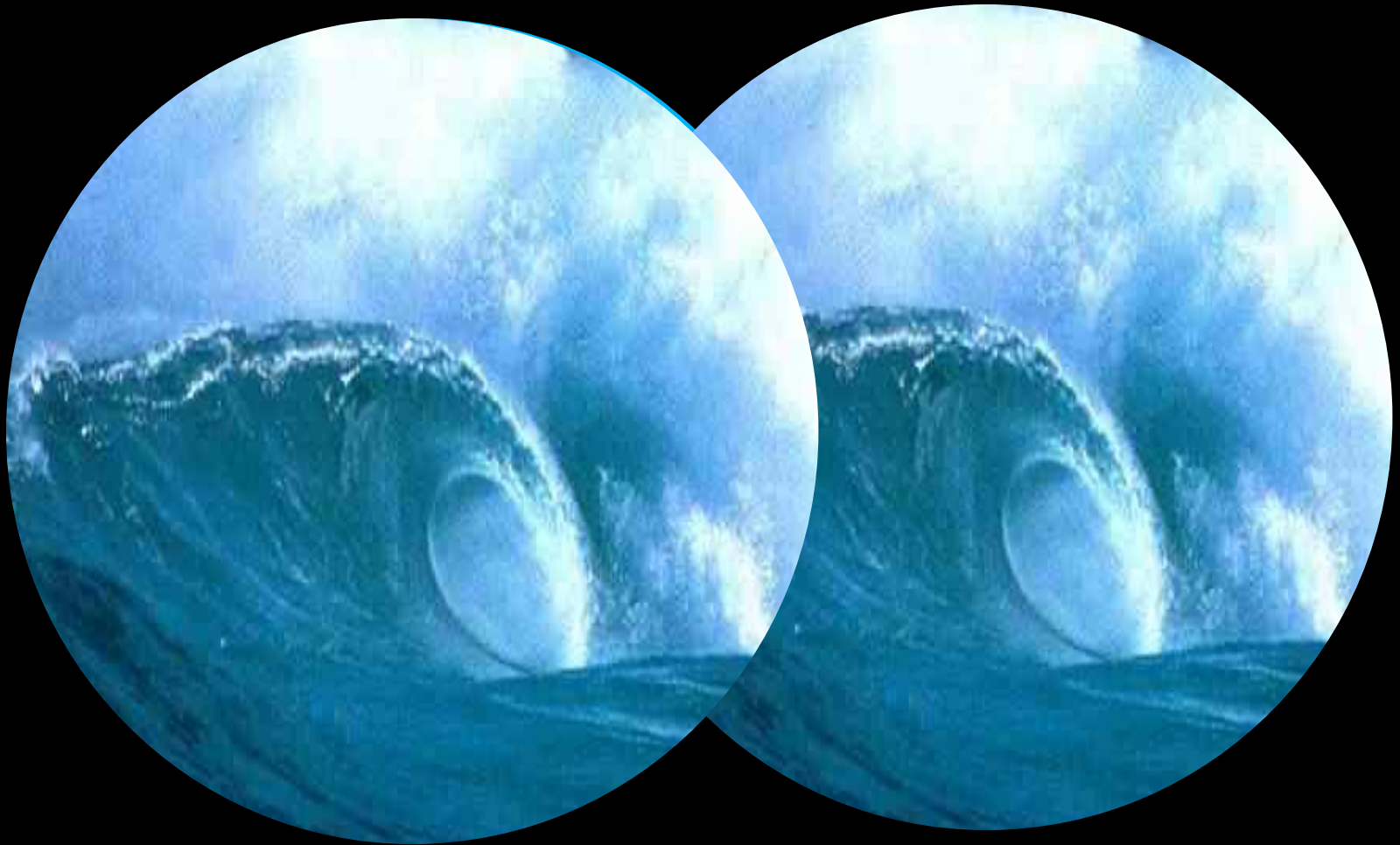
# Towards a tri-partite system of checks and balances

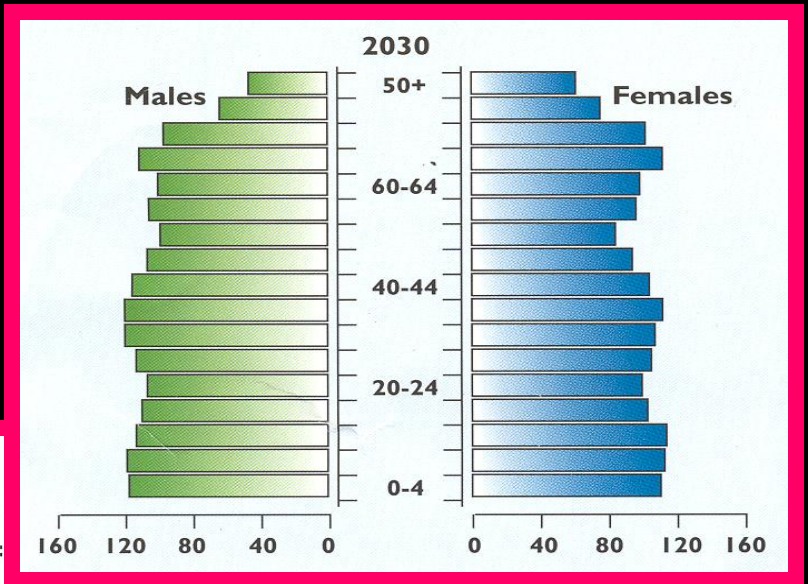
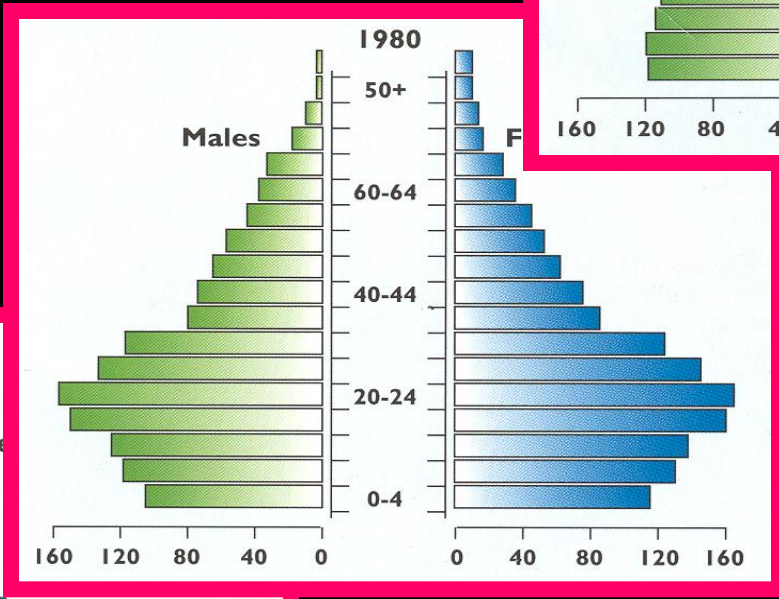
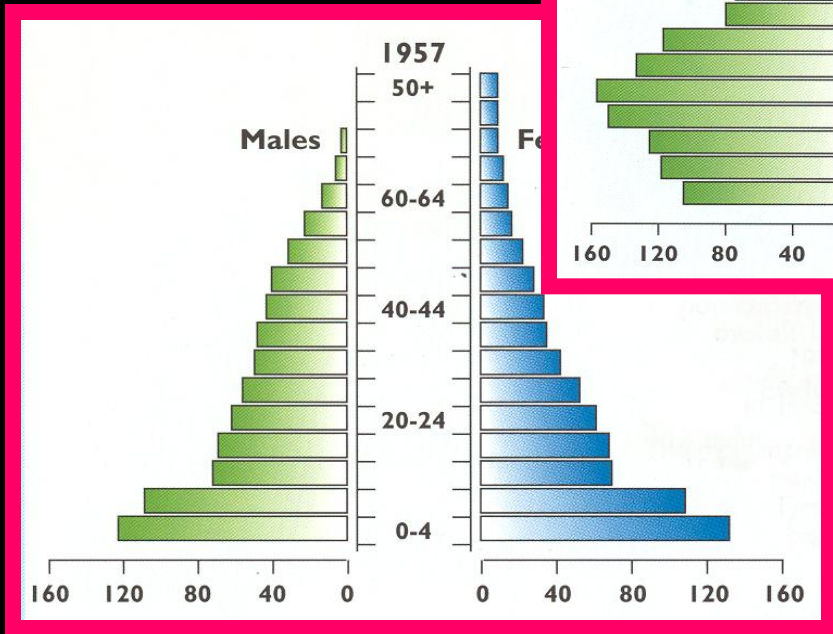
- informed consumers choose healthcare providers on the basis of the quality (and price) of care provided.



**Looking ahead:**

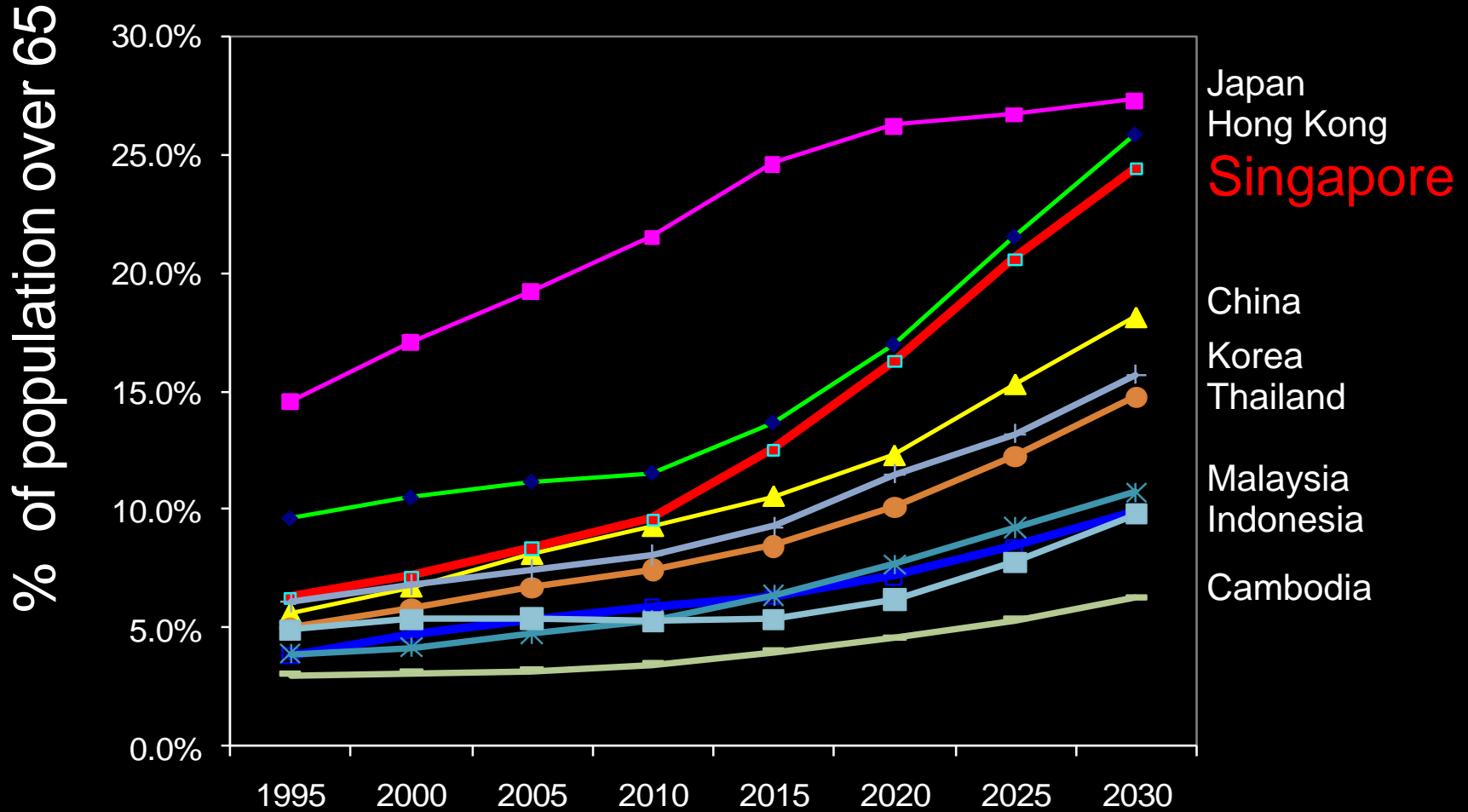
The Coming Silver-haired Tsunami





**By year 2030:**  
 1 in 4 >age 65

# Megatrend: aging Asia



Taiwan



# Can Asia's aging tigers rise to challenges?



Korea



Hong Kong

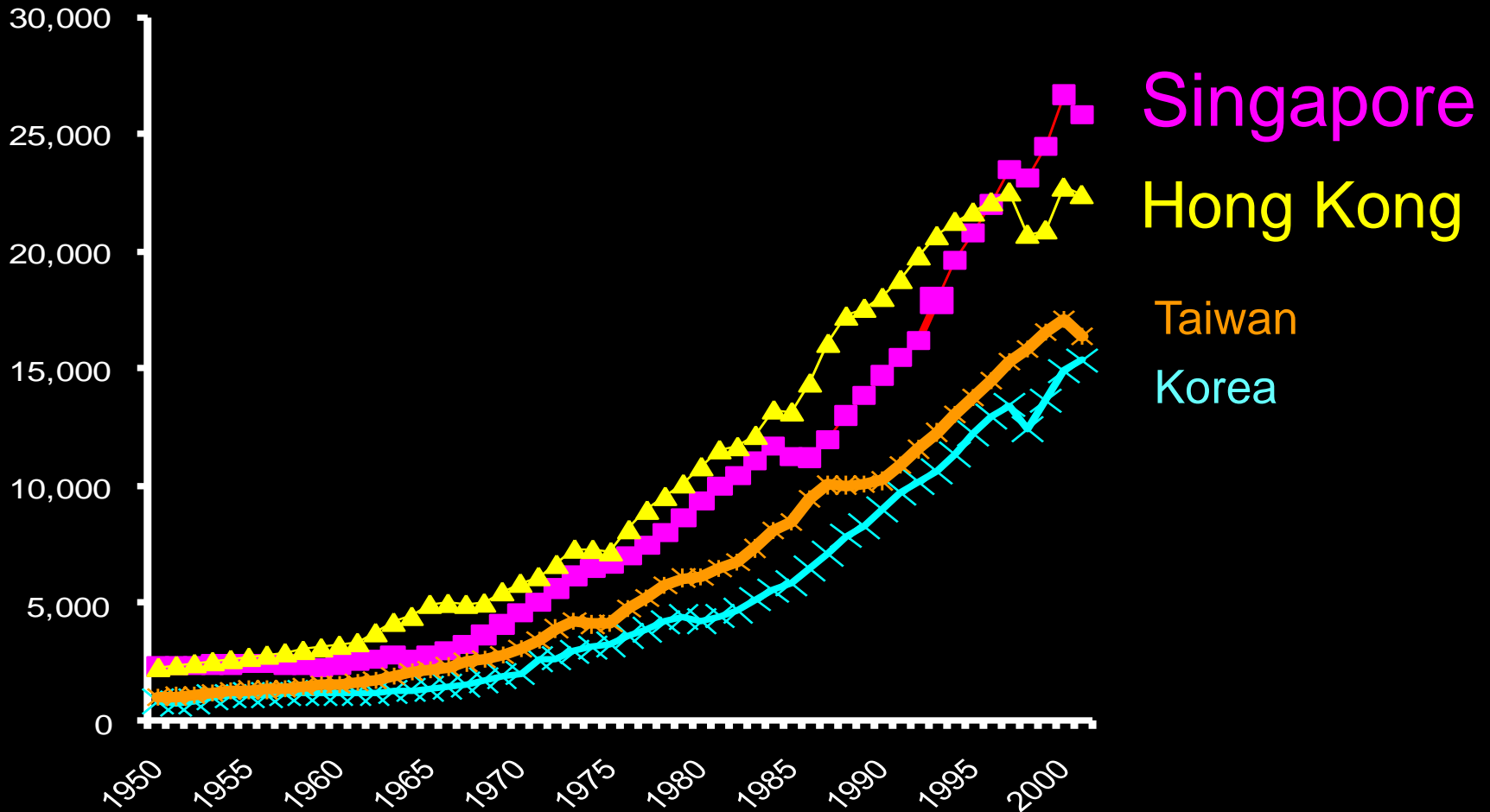


Singapore



# Economic miracle: Asian “Tigers”

Real income per capita (PPP), Four Asian Tigers 1950-2001



# British colonies

Singapore



140 yrs

Hong Kong



155 yrs

yrs



# Healthcare systems: Why different paths?

**Singapore**  
Mixed

**Hong Kong**  
Tax-based



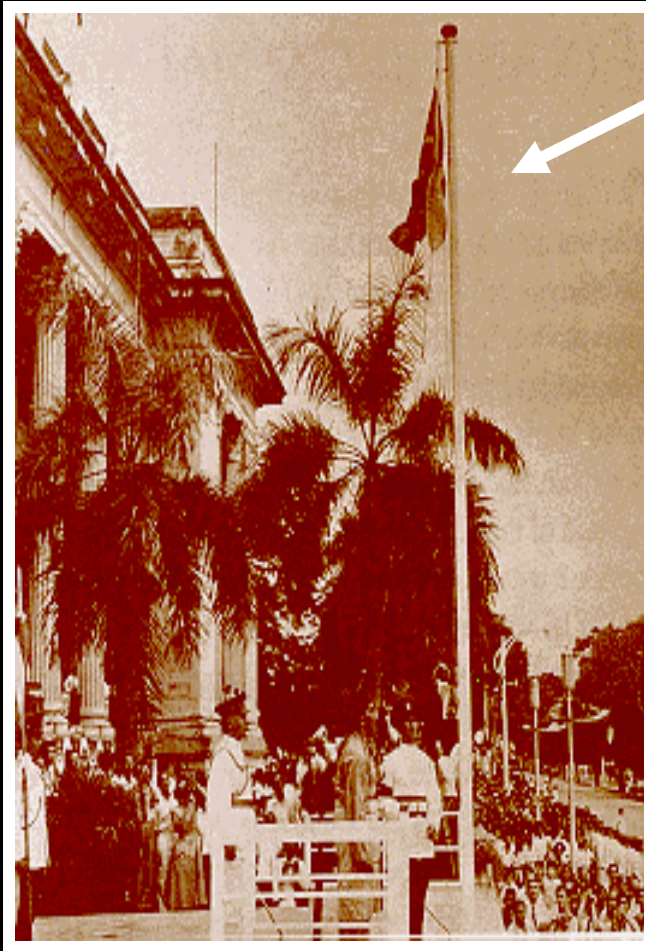


32 year lead time

**Sovereignty**

**1965**

**1997**



# Contrasting styles of Government

Intervention



laissez-faire

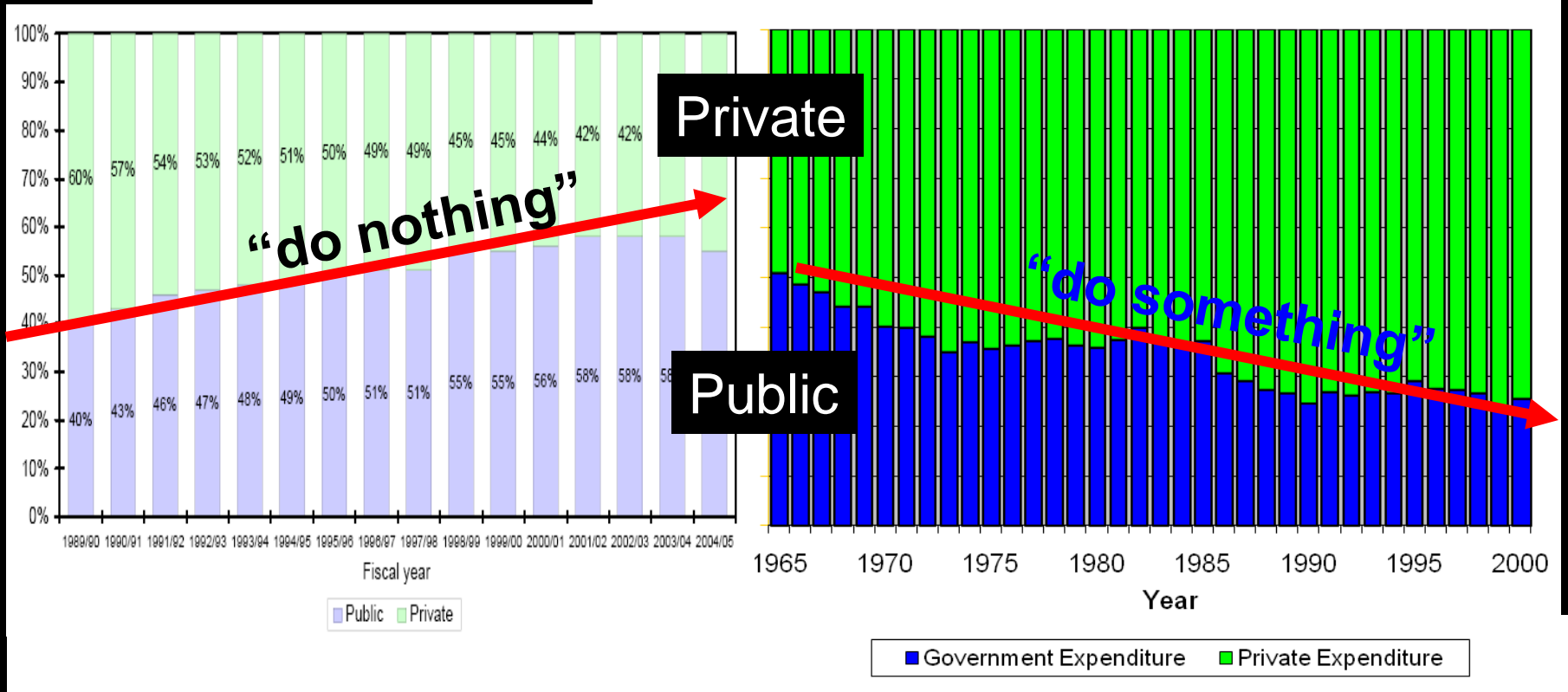
Solve problems  
before they  
arise!



Why fix  
something not  
broken?

# Policy consequences

## Public and Private share of Total Health Expenditure Hong Kong (1989-2005)      Singapore (1965-2000)



# Summary: Singapore's advantages:

- **Strong economy:** GDP (PPP) per capita of US\$50,299 (World Bank 2007)
- **Efficient healthcare system:** 6th out of 191 countries in overall health systems performance (WHO 2000).
- **No “entitlement” culture** - population conditioned to cost-sharing,
- **Policies** encourage demand-side responsibility while discouraging supply-side waste
- **Strong, stable government** (since 1959) – continuity in policymaking; willing to make hard decisions;

**Partnership**



**Pragmatism**  
**Prudence**





*Thank you!*

